

# APPROVED

Feb 06 2025

## BOARD OF RECREATION AND PARK COMMISSIONERS

**BOARD REPORT**

O. 25-016

DATE February 06, 2025

C.D. 14

### BOARD OF RECREATION AND PARK COMMISSIONERS

SUBJECT: EAGLE ROCK RECREATION CENTER – COUNCIL DISTRICT 14 TINY HOMES VILLAGE PROJECT – EXTENSION OF EMERGENCY USE OF A PORTION OF THE PARK FOR THE USE AS A TEMPORARY HOMELESS SHELTER FACILITY FOR A PERIOD NOT TO EXCEED ONE YEAR OF OPERATION – STATUTORY EXEMPTION FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) PURSUANT TO CALIFORNIA PUBLIC RESOURCES CODE (PRC) SECTIONS 21080.27.5 AND 21080.10(c), APPLICABLE TO LEASING, FINANCIAL SUPPORT, OPERATING, OR CONTRACTS TO PROVIDE SERVICES RELATED TO LOW BARRIER NAVIGATION CENTERS; AND GOVERNMENT CODE SECTION 8698.4(a)(4) APPLICABLE TO LEASE, CONVEYANCE, ENCUMBRANCE, FINANCIAL ASSISTANCE OR CONTRACT TO PROVIDE SERVICES FOR PEOPLE EXPERIENCING HOMELESSNESS.

B. Aguirre	<u>          </u>	for	M. Rudnick	<u>          </u>
B. Jones	<u>          </u>		C. Santo Domingo	<u>DF</u>
C. Stoneham	<u>          </u>		N. Williams	<u>          </u>

General Manager

Approved   X   Disapproved            Withdrawn           

### RECOMMENDATIONS

1. Find that the continued emergency use for an additional period not to exceed one year of operation for a total term of operation of four years of a portion of Eagle Rock Recreation Center located at 7570 Figueroa Street, Los Angeles, California 90041 (Los Angeles County Assessor's Parcel Nos. 5691-017-803, -902, -904) (Project Site) as a temporary homeless shelter, is consistent with the use of a portion of Eagle Rock Recreation Center for park purposes;
2. Approve the Council District 14 Eagle Rock Recreation Center Tiny Homes Village Project (Project), as further described in the Summary of this Report and as previously approved in Board Report No. 21-105, for an additional period not to exceed one year of operation;
3. Authorize RAP's General Manager or designee to issue a Right-of-Entry (ROE) permit to the Department of General Services and/or any designated City Department for the operation, security, and maintenance of the Project for a period not to exceed one year of operation;

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4. Direct RAP staff to include provisions in any ROE permit issued pursuant to this Report that requires the City Administrative Officer to provide the Board of Recreation and Parks Commissioners with a written and verbal report with performance review information of the Project every six months. The report data shall be drawn from information and metrics already collected, including, but not limited to: the number of client intakes, the number of client exits, the number of client housing placements, shelter occupancy, and other pertinent information requested by RAP;
5. Determine the Project is statutorily exempt from CEQA under PRC Section 21080.27.5, applicable to leasing, providing financial support, constructing, operating, or contracts to provide services related to low barrier navigation centers; PRC Section 21080.10(c) applicable to contracts providing services to people experiencing homelessness; and Government Code Section 8698.4(a)(4) governing homeless shelter projects under a shelter crisis declaration by a city and applicable to lease, conveyance, encumbrance, financial assistance, contract to provide services for people experiencing homelessness on city or county leased or owned land;
6. Request Bureau of Engineering (BOE) to file a Notice of Exemption (NOE) with the Los Angeles County Clerk and the Governor's Office of Land Use and Climate Innovation; and,
7. Authorize RAP staff to make technical corrections as necessary to carry out the intent of this Report.

### SUMMARY

#### Homelessness Emergency in the City of Los Angeles

On April 17, 2018, the City Council (CF No. 15-1138-S33), with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles. With this declaration and pursuant to Los Angeles Municipal Code (LAMC) 12.80 and 12.81, shelters may now be established and operated on non-governmental property as well as property owned or leased by the City of Los Angeles in any zone without limits.

During the 2018 State of the City Address, former Mayor Eric Garcetti announced A Bridge Home (ABH) — an initiative to erect 15 new temporary emergency housing projects, one in each Council District, that would create 1,500 new shelter/bridge housing beds located near people in heavily concentrated encampments. Although RAP was not one of the 15 City Departments named in Executive Directive No. 24, RAP, with its over 450 parks, has been asked to contribute to alleviating the emergency shelter crisis within the City of Los Angeles through the Project. The program has since evolved to include the rehabilitation of existing buildings, payment of leases to private owners, and funding of service provision where there were identified County gaps.

On December 12, 2022, Mayor Karen Bass declared a state of emergency on homelessness (Attachment 2). Mayor Bass subsequently issued Executive Directives to expedite the construction of affordable and temporary housing and maximize the use of City-owned property

## BOARD REPORT

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for temporary and permanent housing. Further, on May 16, 2023, the City Council extended the declaration of the state of local emergency on homelessness until June 12, 2023.

Ordinance 187,922, which became effective on July 5, 2023, added Section 8.33 to Article 3, Chapter 3, Division 8 of the Los Angeles Administrative Code (LAAC) which empowers the Mayor to declare a local housing and/or homelessness state of emergency when certain criteria are met. Per LAAC 8.33, "Upon the Mayor's declaration of a local housing and/or homelessness emergency, the Mayor shall coordinate citywide planning and response with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. The Mayor shall also coordinate the City's efforts to address a declared emergency under this section with the County of Los Angeles, the State of California, and the federal government. Within 30 days, the Mayor shall submit to the City Council a plan of action to address the emergency." The City Council shall receive a resolution within 30 days from the date of the original declaration of the Mayor, which the Council may consider and rescind by majority vote. Thereafter, the declaration shall expire unless the City Council renews it by majority vote every 90 calendar days.

On July 7, 2023, the Mayor made a declaration of local housing and homelessness emergency per the authority granted under LAAC 8.33 (C.F. #22-1545 and 23-0652-S1) (Attachment 3). The declaration of local housing and homeless state of emergency was renewed on December 10, 2024 and remains in effect until March 10, 2025.

### Pallet Shelter at Eagle Rock Recreation Center

Eagle Rock Recreation Center is located at 1100 West Eagle Vista Drive in the Eagle Rock community of the City. This 20.68-acre park features a community center, childcare center, children's play areas, multipurpose fields, tennis and basketball courts, and outdoor fitness equipment.

On June 17, 2021, the Board of Recreation and Park Commissioners (Board) approved the installation and operation of a temporary homeless facility (Shelter) at 7570 Figueroa Street for a period of three years at an existing surface parking lot that served as overflow parking for Eagle Rock Recreation Center (Report No. 21-105). The existing surface parking lot is located on parcels owned by RAP, Los Angeles County (County) and Southern California Edison Company (SCE). The Project currently provides shelter and services for up to 93 homeless individuals. The scope of work included forty-eight 8'x8' pallet shelters, forty-five with double beds and three with single beds to comply with the Americans with Disabilities Act, two 7'x28' hygiene mobile units, two 8'x14' administrative palette offices, one 8'x20' laundry station with external sinks; one 8'x8' pallet shelter for security and one 8'x14' pallet unit for food storage. The site also accommodates seating, an eating area with picnic tables, fencing, umbrellas for shade and drinking fountains.

On March 9, 2022, RAP issued a right-of-entry (ROE) permit to the Department of General Services (GSD) for the operation of the Shelter for a period of three years. GSD leased the site to Union Station Homeless Services for the operation of the Shelter. The ROE permit between RAP and GSD expires on February 28, 2025.

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On December 5, 2024, the Office of the City Administrator (CAO) requested that RAP extend the operation of the Shelter (Attachment 4).

The Office of Council District 14 is supportive of the continued operation of the Shelter.

Upon approval of this Report, RAP will authorize the continued operation of the Shelter at the Project Site for an additional one-year period and will issue an ROE permit to GSD for a period of one additional year for the continued operation of the Shelter.

### ENVIRONMENTAL IMPACT

The proposed Project consists of the lease and continued use of a temporary homeless shelter/low barrier navigation center on City-owned property. Public Resource Code (PRC) 21080.27.5, exempts leasing, providing financial support, constructing, operating, or entering into contracts to provide services to a low barrier navigation center from the California Environmental Quality Act (CEQA). Additionally, PRC Section 21080.10(c)(1), provides that CEQA does not apply to “(1) Actions taken by a local agency to approve a contract for providing services for people experiencing homelessness. (2) The services described in paragraph (1) may include, but are not limited to, case management, resource navigation, security services, residential services, and counseling services.” The Project is a specific action necessary to prevent or mitigate an emergency – the conditions arising from a sudden and unexpected dramatic rise in the City’s already dangerously large homeless population, also adversely impacted by the COVID-19 pandemic. The dramatic rise in the homeless population is a sudden unexpected occurrence, as it results from the unexpected and sudden loss of access to adequate shelter and essential services for each individual newly experiencing homelessness. Each such loss is an emergency presenting impending acute harm to the individuals experiencing homelessness that would be prevented and mitigated through providing housing to those individuals, including through the emergency shelter/low barrier navigation center provided by this Project. Government Code Section 8698.4, governing homeless shelter projects under a shelter crisis declaration, and PRC Section 21080(b)(4), provide that CEQA does not apply to “specific actions necessary to prevent or mitigate an emergency.” PRC Section 21060.3 defines Emergency as “a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services.” Furthermore, State CEQA Guidelines Section 15269, “Emergency Projects,” provides examples of emergency projects exempt from the requirements of CEQA, including the following:

Specific actions necessary to prevent or mitigate an emergency. This does not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term, but this exclusion does not apply.

(i) if the anticipated period of time to conduct an environmental review of such a long-term project would create a risk to public health, safety or welfare, or (ii) if activities (such as fire or catastrophic risk mitigation or modifications to improve facility integrity) are proposed for existing facilities in response to an emergency at a similar existing facility.

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On December 12, 2022, Mayor Bass declared a homelessness emergency in the City of Los Angeles, which declaration was ratified by the City Council (CF No. 22-1545). On July 7, 2023, Mayor Bass again declared a local housing and homelessness emergency because “the City still finds itself in an emergency” with emergency conditions continuing to require prompt abatement due to the severe shortage of beds available to the unhoused population.

Based on this information, staff recommend that the Board determine that the proposed Project is statutorily exempt from CEQA pursuant to PRC Section 21080.27.5, applicable to leasing, providing financial support, constructing, operating, or contracts to provide services related to low barrier navigation centers; PRC Section 21080.10(c) applicable to contracts providing services to people experiencing homelessness; and Government Code Section 8698.4(a)(4) governing homeless shelter projects under a shelter crisis declaration by a city. Bureau of Engineering (BOE) staff will file a Notice of Exemption with the Los Angeles County Clerk and with the California Governor’s Office of Land Use and Climate Innovation.

### FISCAL IMPACT

Approval of this Report will have no fiscal impact on RAP’s General Fund. RAP is not responsible for the operation and maintenance costs associated with the Shelter.

This Report was prepared by Robert Eastland, Management Assistant, Planning, Maintenance and Construction Branch.

### LIST OF ATTACHMENTS

- 1) Attachment 1 – Report No. 21-105
- 2) Attachment 2 – Declaration of State of Emergency Dated December 12, 2022
- 3) Attachment 3 – Declaration of Local Housing and Homelessness Emergency Dated July 7, 2023
- 4) Attachment 4 – Memo from the Office of the City Administrative Officer Dated December 5, 2024

**APPROVED**  
JUN 17 2021  
BOARD OF RECREATION  
AND PARK COMMISSIONERS

**BOARD REPORT**

NO. 21-105

DATE June 17, 2021

C.D. 14

**BOARD OF RECREATION AND PARK COMMISSIONERS**

SUBJECT: EAGLE ROCK RECREATION CENTER - PROPOSED CD14 TINY HOMES VILLAGE PROJECT - PROPOSED EMERGENCY USE OF A PORTION OF THE PARK FOR THE CONSTRUCTION OF AND USE AS A TEMPORARY HOMELESS SHELTER FACILITY FOR A PERIOD NOT TO EXCEED THREE (3) YEARS OF OPERATION - APPROVAL OF PRELIMINARY PLANS; STATUTORY EXEMPTION FROM THE PROVISIONS OF THE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) PURSUANT TO PUBLIC RESOURCES CODE (PRC) SECTION 21080(b)(4) [SPECIFIC ACTIONS TO PREVENT OR MITIGATE AN EMERGENCY], AS ALSO REFLECTED IN ARTICLE 18, SECTION 15269(c) OF CALIFORNIA CEQA GUIDELINES; PRC SECTION 21080.27 [ACTIVITY APPROVED BY OR CARRIED OUT BY THE CITY OF LOS ANGELES IN FURTHERANCE OF PROVIDING EMERGENCY SHELTERS OR SUPPORTIVE HOUSING IN THE CITY OF LOS ANGELES] AND GOVERNOR'S EXECUTIVE ORDER NO. N-32-20 [SUSPENSION OF DIVISION 13, COMMENCING WITH SECTION 21000, OF THE PRC AND REGULATIONS ADOPTED PURSUANT TO THAT DIVISION FOR ANY PROJECT USING HOMELESS EMERGENCY AID PROGRAM FUNDS, HOMELESS HOUSING, ASSISTANCE, AND PREVENTION PROGRAM FUNDS, OR FUNDS APPROPRIATED IN SENATE BILL 89, SIGNED ON MARCH 17, 2020]

AP Diaz	_____	M. Rudnick	_____
H. Fujita	_____	<i>for</i> C. Santo Domingo	<i>DF</i> _____
J. Kim	_____	N. Williams	_____

  
\_\_\_\_\_  
General Manager

Approved   X   Disapproved \_\_\_\_\_ Withdrawn \_\_\_\_\_  
With Corrections

RECOMMENDATIONS

1. Find that the emergency use for a temporary period not to exceed three (3) years of operation, of a portion of the Department of Recreation and Parks' (RAP) Eagle Rock Recreation Center (Attachment 1) located at 7570 Figueroa Street, Los Angeles, California 90041 (Los Angeles County Assessor's Parcel Nos. 5691-017-803,902,904), as a temporary homeless shelter site, is consistent with the use of a portion of Eagle Rock Recreation Center (Park) for park purposes;

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2. Approve the proposed construction of the CD 14 Tiny Homes Village Project on a portion of RAP's Eagle Rock Recreation Center and its operation for a period not to exceed three (3) years (Project), as further described in the Summary of this Report;
3. Approve the design plans, substantially in the form as attached to this Report and further described in the Summary of this Report, for the proposed Project to be located in a portion of the Park (Attachment 2);
4. Authorize RAP's General Manager or designee to approve technical revisions to the plans as necessary, to complete the construction of the proposed Project;
5. Authorize RAP's General Manager or designee to issue a license (e.g. Temporary Right-of-Entry Permit), as needed, to the Department of Public Works, Bureau of Engineering (BOE); Department of General Services (GSD); or other City Departments to conduct site preparation, utility installation, construction and other works related to the installation of the proposed Project at the Park;
6. Authorize RAP's General Manager or designee, which may include another City Department, to issue a license to a housing operator for the operation, security, and maintenance of the proposed Project for a period not to exceed three (3) years of operation;
7. Determine that the proposed Project is statutorily exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to Public Resources Code (PRC) Section 21080(b)(4) [Specific actions to prevent or mitigate and emergency], as also reflected in Article 18, Section 15269(c) of California CEQA Guidelines; PRC Section 21080.27 [Activity approved by or carried out by the City of Los Angeles in furtherance of providing emergency shelters or supportive housing in the City of Los Angeles]; and Governor's Executive Order No. N-32-20 [Suspension of Division 13, commencing with Section 21000, of the PRC and regulations adopted pursuant to that Division for any project using Homeless Emergency Aid Program funds, Homeless Housing, Assistance, and Prevention Program funds, or funds appropriated in Senate Bill 89, signed on March 17, 2020];
8. Request BOE to file a Notice of Exemption (NOE) within five (5) working days of approval with the Office of Planning and Research (OPR) and the Los Angeles County Clerk's Office; and
9. Approve the Recommendations contained in this Report subject to the execution of an agreement between the City of Los Angeles and the Southern California Edison Company (SCE) for use of SCE's property in connection with the proposed Project;
10. Approve the Recommendations contained in this Report subject to the execution of an agreement between the City of Los Angeles and the County of Los Angeles (County) for use of County property in connection with the proposed Project; and

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11. Authorize RAP Staff to make technical corrections to carry out the intent of this Report.

### SUMMARY

#### Declaration of an Emergency Shelter Crisis in the City of Los Angeles

In April 17, 2018, City Council, through Council File (CF) No. 15-1138-S33, and with the support of the Mayor, unanimously voted to declare an emergency shelter crisis in the City of Los Angeles. With this declaration and pursuant to Los Angeles Municipal Code (LAMC) 12.80 and 12.81, shelters could now be established and operated on non-governmental property as well as property owned or leased by the City of Los Angeles in any zone without limits.

On May 30, 2018, Mayor Garcetti issued Executive Directive No. 24 which directed 15 City Departments to prioritize and facilitate the construction of temporary emergency homeless shelters also called Bridge Housing. Although, RAP was not one of the 15 City Departments named in the subject directive, RAP, with its over 450 parks, was asked to contribute to alleviate the emergency shelter crisis within the City of Los Angeles.

On March 20, 2019, the Board of Recreation and Park Commissioners (Board), through Report No. 19-062, approved the construction and operation of a temporary homeless shelter and storage facility on a 0.7 acre or 30,127 square-foot portion of RAP's Lafayette Park. Subsequently, on September 4, 2019, the Board, through Report No 19-179, approved the construction and operation of a second temporary homeless shelter and storage facility on a 0.65 acre or 28,500 square-foot portion of RAP's Griffith Park on Riverside Drive. The Griffith Park Riverside Drive shelter was completed in June 2020 and operations began on July 8, 2020. The Lafayette Shelter completed construction and began operations in February 2021.

On August 6, 2020, the Board, through Report No. 20-160, approved the construction and operation of a temporary Tiny Homes Village homeless shelter on a 0.5 acre or 21,705 square-foot portion of RAP's North Hollywood Park on Chandler Boulevard. The North Hollywood Park Tiny Homes Village completed construction and began operations in January 2021. On August 6, 2020, the Board, through Report No. 20-161, approved the construction and operation of a temporary Tiny Homes Village homeless shelter on a 1.72 acre or 75,000 square-foot portion of RAP's Valley Plaza Park on Laurel Canyon Drive, which is currently under construction. On September 17, 2020, the Board approved the construction and operation of a temporary Tiny Homes Village homeless shelter on 1.1 acres or 47,800 square-foot portion of RAP's Ken Malloy Harbor Regional Park, which completed construction and began operations in June 2021 (Report No. 20-179).

On February 28, 2021, the Board approved an amendment to the Porter Bill Lease at Strathern Park West with Caltrans in relation to the construction and operation of a Tiny Homes Village homeless shelter (Report No. 21-028).



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Most recently on April 15, 2021, the Board approved the construction and operation of a temporary Tiny Homes Village homeless shelter on a 1.2 acre or 54,000 square-foot portion of RAP's Arroyo Seco Park (Report No. 21-065). This site is currently under construction.

### LA Alliance for Human Rights vs. City of Los Angeles

In June 2020, the City of Los Angeles (City) and the County of Los Angeles (County) reached an agreement to provide housing and services for up to 6,700 homeless people who live near freeways and those over 65 years of age or vulnerable to COVID-19. This agreement was approved by a federal judge in connection with a lawsuit filed in March 2020 by the Los Angeles Alliance for Human Rights.

Under the agreement, the City will provide 6,700 beds within eighteen (18) months and the County will provide up to \$300 million over the next five (5) years to fund homeless services. The County also agrees to pay the City a one-time bonus fee of \$8 million if 5,300 beds are available within ten (10) months.

As indicated earlier in this report, the Board approved four (4) homeless pallet shelters at North Hollywood Park, Valley Plaza Park, Ken Malloy Harbor Regional Park and Arroyo Seco Park (Report Nos. 20-106, 20-161, 20-179, and 21-065). This Project, as described later in this Report, would be the fifth pallet shelter that the Board would be considering. All five (5) locations have been evaluated by RAP staff in cooperation with other City staff.

### Proposed Pallet Shelter at Eagle Rock Recreation Center

Eagle Rock Recreation Center is located at 1100 West Eagle Vista Drive in the Eagle Rock community of the City. This 20.68-acre park features a community center, childcare center, children's play areas, multipurpose fields, tennis and basketball courts, and outdoor fitness equipment.

The proposed Project will be constructed on an existing surface parking lot located at 7570 Figueroa Street that serves as overflow parking for and is across the street from Eagle Rock Recreation Center. The existing surface parking lot is on parcels owned by RAP, Los Angeles County (County) and Southern California Edison Company (SCE). The area of the proposed Project measures approximately 0.65 acres or 28,220 square-feet (see Exhibit B).

Previously, RAP had a lease agreement with the County to use their portion of the lot for parking purposes (Report No. 826-84). The previous parking agreement had an initial term of twenty (20) years with an option to extend an additional ten (10) years. The agreement was executed on October 16, 1984 and expired in 2014.

Since 1986, RAP has been licensed to use the 0.4-acre parcel owned by SCE for additional parking space at the Eagle Rock Recreation Center. On May 4, 2016, the Board approved the renewal of said parking license under Contract No. 9.2167 for a five (5) year term (Report No. 16-115). The current parking license will expire in July 2021.

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Because ownership of the surface parking lot on which this Project is proposed to be sited is divided amongst RAP, County and SCE, respectively, this project is contingent on approval and execution of a lease/license between the City and the County/SCE for use of their respective parcels in connection with this Project. Therefore, approval of the recommendations in this Report is being made contingent on the execution of these agreements, which are currently being negotiated. In addition, this proposed Project is also contingent on approvals from other City entities.

The proposed Project will provide shelter and services for up to 93 homeless individuals. The scope of work will include forty-eight (48) 8'x8' Pallet Shelters, 45 with double beds and 3 with single beds to comply with the Americans with Disabilities Act (ADA), two (2) 7'x28' Hygiene Mobile Units, two (2) 8'x14' administrative pallette offices, one (1) 8'x20' laundry station with external sinks; one (1) 8'x8' Pallet Shelter for security and one (1) 8'x14' Pallet unit for food storage. The site will also accommodate seating, an eating area with picnic tables, fencing, umbrellas for shade and drinking fountains.

The proposed Project would continue to expand the use of pallet shelters as habitable structures. Pallet shelters are small, white rectangular structures constructed with a fiberglass material and an aluminum frame. These shelters come in two sizes: a (8'x8') 64-square-foot and a (8'x14') 112-square-foot model. These can be set up with little to no tools in under an hour. They come with a fold-up bed, windows, a ventilation system, air conditioning and heating, shelving, lighting, fire safety, and a front door that locks. They are an "Ikea approach to shelter," as the shelter comes in pieces that are assembled on site.

Advantages to the use of pallet shelters include the fact that they are prefabricated and can easily be built in less than one hour with minimal tools. The shelters can be outfitted with beds, climate control, safety features, electricity, and more. They can be ready for resident move-in within a short amount of time.

It should be noted that the Office of Council District 14 (CD 14) is fully supportive of the Project location.

CD 14 introduced a motion requesting various City Departments to begin working on the coordination and design process for temporary homeless housing at two sites within the boundaries of Council District 14, including the Eagle Rock Recreation Center site discussed in this Report. Said motion was adopted by City Council on March 25, 2021 (C.F. 19-0774-S1). The Historic Highland Park Neighborhood Council and Eagle Rock Neighborhood Council supported the motion as shown in [Attachment 4](#).

### ENVIRONMENTAL IMPACT

The proposed Project consists of the new construction of a temporary homeless shelter and is meant to prevent or mitigate the conditions arising from a sudden and unexpected dramatic rise in the City's already large homeless population. City Council declared a homeless shelter crisis pursuant to Government Code Section 8698, et seq. on April 17, 2018. The 2020 Homeless population count shows an unexpected and unabated dramatic surge in homelessness, and finds

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that the number of people experiencing homelessness in the City has increased by 16.1% since 2019, while the unsheltered homeless population has increased by 8.4%. Studies illustrated in the Notice of Exemption (Attachment 4) show the burden that homelessness imposes to life, health, property, and to essential public services in the City. Furthermore, the City is facing an unprecedented emergency at the current time due to the sudden occurrence of the COVID-19 pandemic, and this emergency is particularly concerning for the imminent threat it poses to the City's homeless population, as noted in, the California Governor's Executive Order No. N-32-20 issued on March 18, 2020. In the United States District Court Central District of California case of *LA Alliance for Human Rights Et Al. vs. the City of Los Angeles, Et al.* Case No. 20-cv-02291-DOC concerning homelessness, the Court entered a May 2020 injunction, which has since been vacated for other reasons, recognizing that the combined risks of health impacts from living near freeways and the on-going COVID-19 pandemic constitute an emergency.

PRC Section 21080(b)(4) provides that the California Environmental Quality Act (CEQA) does not apply to "specific actions necessary to prevent or mitigate an emergency." PRC section 21060.3 defines *emergency* as, "a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services." Section 21060.3 further provides that *emergency* "includes such occurrences as fire, flood, earthquake, or other soil or geologic movements, as well as such occurrences as riot, accident, or sabotage." Moreover, Article 18, Section 15269(c) of CEQA Guidelines clarifies that a project to prevent a future emergency – such as this Project, which is designed to mitigate the impacts caused by the sudden and unexpected dramatic rise in the City's already large homeless population, now adversely impacted by the COVID-19 pandemic — need not be sudden or unexpected to qualify as statutorily exempt from CEQA compliance.

Based on these considerations, RAP staff recommends that the Board determines that the proposed Project is statutorily exempt from the provisions of CEQA pursuant to PRC Section 21080(b)(4), as reflected in Article 18, Section 15269(c) of California CEQA Guidelines.

On September 27, 2019, the California Legislature approved AB 1197, which introduces Section 21080.27 of the California PRC. Section 21080.27 exempts from the requirements of CEQA certain activities approved or carried out by the City of Los Angeles and other eligible public agencies, related to supportive housing and emergency shelters. As described in Attachment 4, the proposed Project responds to the requirements listed in AB 1197, therefore, staff recommends that the Board determines that it is exempt from the provisions of CEQA pursuant to PRC Section 21080.27.

Moreover, on March 18, 2020, Governor Newsom signed and issued Executive Order No. N-32-20 suspending CEQA and the CEQA Guidelines' requirements "for any project using Homeless Emergency Aid Program funds, Homeless Housing, Assistance, and Prevention Program funds, or funds appropriated in Senate Bill 89, signed on March 17, 2020." The Governor noted that "strict compliance with the various statutes and regulations specified in this order would prevent, hinder, or delay appropriate actions to prevent and mitigate the effects of the COVID-19 pandemic." Because this project uses Homeless Housing, Assistance, and Prevention Program funds for at least a portion of the work at the site, RAP staff recommends that the Board determines that it is exempt from CEQA under the Governor's Executive Order No. N-32-20.

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City Staff will file a Notice of Exemption (NOE) with the Office of Planning and Research (OPR) and with the Los Angeles County Clerk should the Board grant this approval.

### FISCAL IMPACT

This proposed Project will be fully funded through the A Bridge Home Program and a maintenance fund will be established for the duration of services. There is no fiscal impact to RAP's General Fund as a result of the approval of this Report.

This Report was prepared by Meghan Luera, Management Analyst, Planning, Construction and Maintenance Branch.

### LIST OF ATTACHMENTS

- 1) Attachment 1 – Map of Eagle Rock Recreation Center
- 2) Attachment 2 – Concept Plan for Eagle Rock Recreation Center Tiny Village Shelter
- 3) Attachment 3 – Notice of Exemption for Eagle Rock Recreation Center – Proposed CD14 Tiny Homes Village Housing Project
- 4) Attachment 4 – Letter of Support from Historic Highland Park Neighborhood Council and Eagle Rock Neighborhood Council



EQUITABLE PARKS & AMENITIES  
DECISION SUPPORT SYSTEM

Site of Proposed Homeless Palette  
Shelter

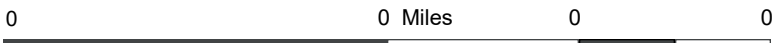


Disclaimer: This map is for informational purposes only and relies on data from a variety of sources, which may or may not be accurate or current. The City of Los Angeles assumes no responsibility arising from the use of this map. The map and associated data are provided "as is" without warranty of any kind.

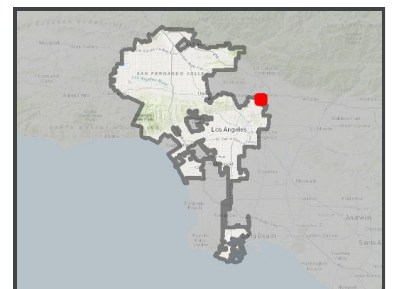
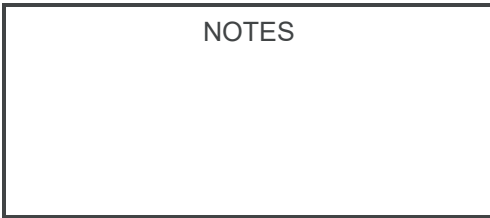
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SCALE 1: 9,028



NOTES



# CD14 TINY HOME VILLAGE PROJECT: EAGLE ROCK



1 COVER

CITY OF LOS ANGELES  
DEPARTMENT OF PUBLIC WORKS  
BUREAU OF ENGINEERING

CITY ENGINEER  
GARY LEE MOORE, PE, ENV SP

COVER

COUNCIL DISTRICT: 14  
DATE: 04/14/21  
DRAWN BY: WD  
CHECKED BY: MQ

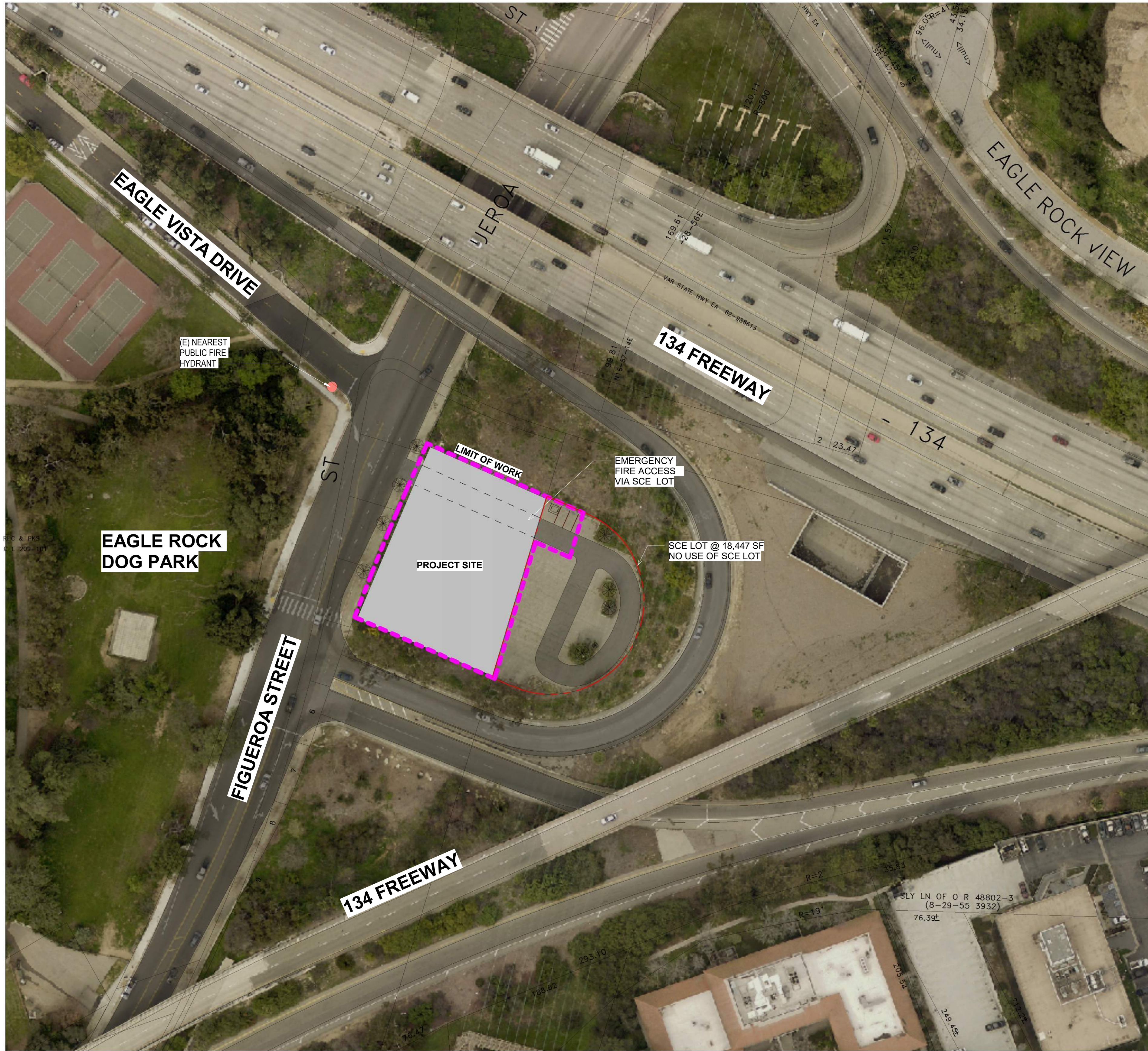
ENGINEERING  
CITY OF LOS ANGELES

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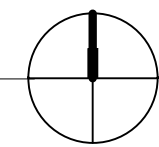
TINY HOME VILLAGE:  
CD14 EAGLE ROCK  
7570 N. FIGUEROA ST., LOS ANGELES, CA 90041

A Bridge Home

PLOTTED: 6/14/2021 11:47:38 AM



VICINITY PLAN  
1" = 50'-0"



**FIRE DEPARTMENT REQUIREMENTS**

1. SITE WILL NOT REQUIRE A NEW FIRE HYDRANT.
2. 20' LAFD ACCESS LANE AND ROAD LOOP IN REAR
3. PROVIDE ONE SMOKE ALARM IN EACH SLEEPING UNIT.
4. PROVIDE A FIRE EXTINGUISHER IN EACH UNIT
5. PROVIDE ADDITIONAL FIRE EXTINGUISHERS AT THE EXTERIOR OF THE UNITS AND SPACED NOT MORE THAN 50 FEET APART.

**CD14 EAGLE ROCK  
TINY HOME VILLAGE PROJECT**

**PROJECT SCOPE:**  
NEW SHELTER AND HOMELESS PROJECT TO PROVIDE BEDS WITHIN EMERGENCY SLEEPING CABINS FOR 93 INDIVIDUALS. THE IMPROVED PROJECT AREA IS APPROXIMATELY 28,220 SF WITHIN AN EXISTING PARKING LOT OWNED BY CITY OF LA, LA COUNTY, AND SOUTHERN CALIFORNIA EDISON - ADJACENT TO THE 134 FREEWAY. THE SCE LOT WILL ONLY BE USED AS A FIRE ACCESS TURNAROUND. SITE AMENITIES INCLUDE (2) MOBILE HYGIENE UNITS WITH RESTROOMS, SHOWERS, LAVATORIES, AND DRINKING FOUNTAINS; SEATING AREAS WITH MOBILE SHADE UMBRELLAS FOR FOOD DISTRIBUTION SERVICES; LAUNDRY UTILITIES; ADMINISTRATIVE OFFICES; STORAGE, A GUARD BOOTH, INDIVIDUAL LOCKERS, AND STAFF PARKING. SITE PERIMETER TO BE FENCED WITH PRIVACY SLATS. A NEW PEDESTRIAN RAMP ENTRANCE WILL BE PROVIDED AND AN EXISTING RAMP WILL BE REPAIRED AS REQUIRED.

**PROGRAM**  
PROPOSED EMERGENCY SLEEPING CABIN COUNT (PALLET 64): 48  
 • 45 STANDARD - DOUBLE BEDS (86 OCCUPANTS)  
 • 03 ADA - SINGLE BEDS (03 OCCUPANTS)  
**TOTAL BEDS: 93**

**MOBILE HYGIENE UNITS (TOILETS AND SHOWERS): 02 REQUIRED**  
**8x20 LAUNDRY STRUCTURE, W/ SERVICE SINK AND STORAGE: 01**  
**STORAGE PALLET(S) - 100'S: 01; FOR ADMINISTRATION OFFICES: 02**  
**GUARD BOOTH - 64 PALLET: 01**

**TABLES - 10 SHOWN (TWO ADA COMPLIANT)**  
**SITE BENCHES: 08 SHOWN (TWO ADA COMPLIANT)**  
**UMBRELLAS: 11 MINIMUM**

**TOTAL PARKING LOT PARCEL(S) AREA - (CITY OF LA, LA COUNTY, AND SCE): 42,902 SF**  
**TOTAL USABLE PARCEL AREA - CITY OF LA AND LA COUNTY: 24,220 SF**

**(E) ASPHALT TO LEVEL: 9,000 SF**

**SOLAR REFLECTIVE ASPHALT PAINT: 9,000 SF**

**SITE DATA INFORMATION:**

**ADDRESS/LEGAL INFORMATION**  
 SITE ADDRESS 7570 N FIGUEROA ST, LOS ANGELES CA 90041  
 PIN NUMBER 163-5A231 82  
 TOTAL LOT/PARCEL AREA (CALCULATED) 42,902 SF (7,218.6 (SQ FT) **PENDING FULL UPDATE ON 3 LOTS**  
 THOMAS BROTHERS GRID PAGE 565 - GRID D5  
 ASSESSOR PARCEL NO. (APN) 5691017902  
 TRACT TR 11572  
 MAP REFERENCE M B 211-23/24  
 BLOCK NONE  
 LOT FR 2  
 ARB (LOT CUT REFERENCE) 1  
 MAP SHEET 163-5A231

**JURISDICTIONAL INFORMATION**  
 COMMUNITY PLAN AREA NORTHEAST LOS ANGELES  
 AREA PLANNING COMMISSION EAST LOS ANGELES  
 NEIGHBORHOOD COUNCIL EAGLE ROCK  
 COUNCIL DISTRICT CD 14 - KEVIN DE LEÓN  
 CENSUS TRACT # 1810.00  
 LADBS DISTRICT OFFICE LOS ANGELES METRO  
 BUILDING PERMIT INFO VIEW

**PLANNING AND ZONING INFORMATION**  
 ZONING PF-1  
 ZONING INFORMATION (ZI) ZI-2427 FREEWAY ADJACENT ADVISORY NOTICE  
 FOR SENSITIVE USES  
 GENERAL PLAN LAND USE PUBLIC FACILITIES  
 GENERAL PLAN NOTE(S) YES  
 HILLSIDE AREA (ZONING CODE) YES  
 SPECIFIC PLAN AREA NONE  
 SPECIAL LAND USE / ZONING NONE  
 HISTORIC PRESERVATION REVIEW NO  
 HISTORICPLACESLA VIEW  
 CDO: COMMUNITY DESIGN OVERLAY NONE  
 CPIO: COMMUNITY PLAN IMP. OVERLAY NONE  
 CUGU: CLEAN UP-GREEN UP NONE  
 HCR: HILLSIDE CONSTRUCTION REGULATION NO  
 NSO: NEIGHBORHOOD STABILIZATION OVERLAY NO  
 POD: PEDESTRIAN ORIENTED DISTRICTS NONE  
 RFA: RESIDENTIAL FLOOR AREA DISTRICT NONE  
 RIO: RIVER IMPLEMENTATION OVERLAY NO  
 SN: SIGN DISTRICT NO  
 SB 35 ELIGIBILITY VIEW  
 STREETSCAPE NO  
 ADAPTIVE REUSE INCENTIVE AREA NONE  
 TRANSIT ORIENTED COMMUNITIES (TOC) NOT ELIGIBLE  
 RPA: REDEVELOPMENT PROJECT AREA NONE  
 CENTRAL CITY PARKING NO  
 DOWNTOWN PARKING NO  
 BUILDING LINE NONE  
 500 FT SCHOOL ZONE NO  
 500 FT PARK ZONE ACTIVE: EAGLE ROCK RECREATION CENTER

**ADDITIONAL**  
 AIRPORT HAZARD NONE  
 COASTAL ZONE NONE  
 FARMLAND AREA NOT MAPPED  
 URBAN AGRICULTURE INCENTIVE ZONE YES  
 VERY HIGH FIRE HAZARD SEVERITY ZONE YES  
 FIRE DISTRICT NO. 1 NO  
 FLOOD ZONE OUTSIDE FLOOD ZONE  
 WATERCOURSE YES  
 HAZARDOUS WASTE / BORDER ZONE PROPERTIES NO  
 METHANE HAZARD SITE NONE  
 HIGH WIND VELOCITY AREAS NO  
 SPECIAL GRADING AREA (BOE BASIC GRID MAP A-13372) YES  
 WELLS NONE

**SEISMIC INFORMATION**  
 ALQUIST-PRIOLO FAULT ZONE NO  
 LANDSLIDE NO  
 LIQUEFACTION YES  
 PRELIMINARY FAULT RUPTURE STUDY AREA NO  
 TSUNAMI INUNDATION ZONE NO

BUREAU OF ENGINEERING

DEPARTMENT OF PUBLIC WORKS

CITY ENGINEER

GARY LEE MOORE, PE, ENV SP

CITY OF LOS ANGELES

VICINITY AND SITE DATA

COUNCIL DISTRICT:	14
DATE:	04/14/21
DRAWN BY:	WD
CHECKED BY:	MQ
	A001
	Scale: 1" = 50'-0"

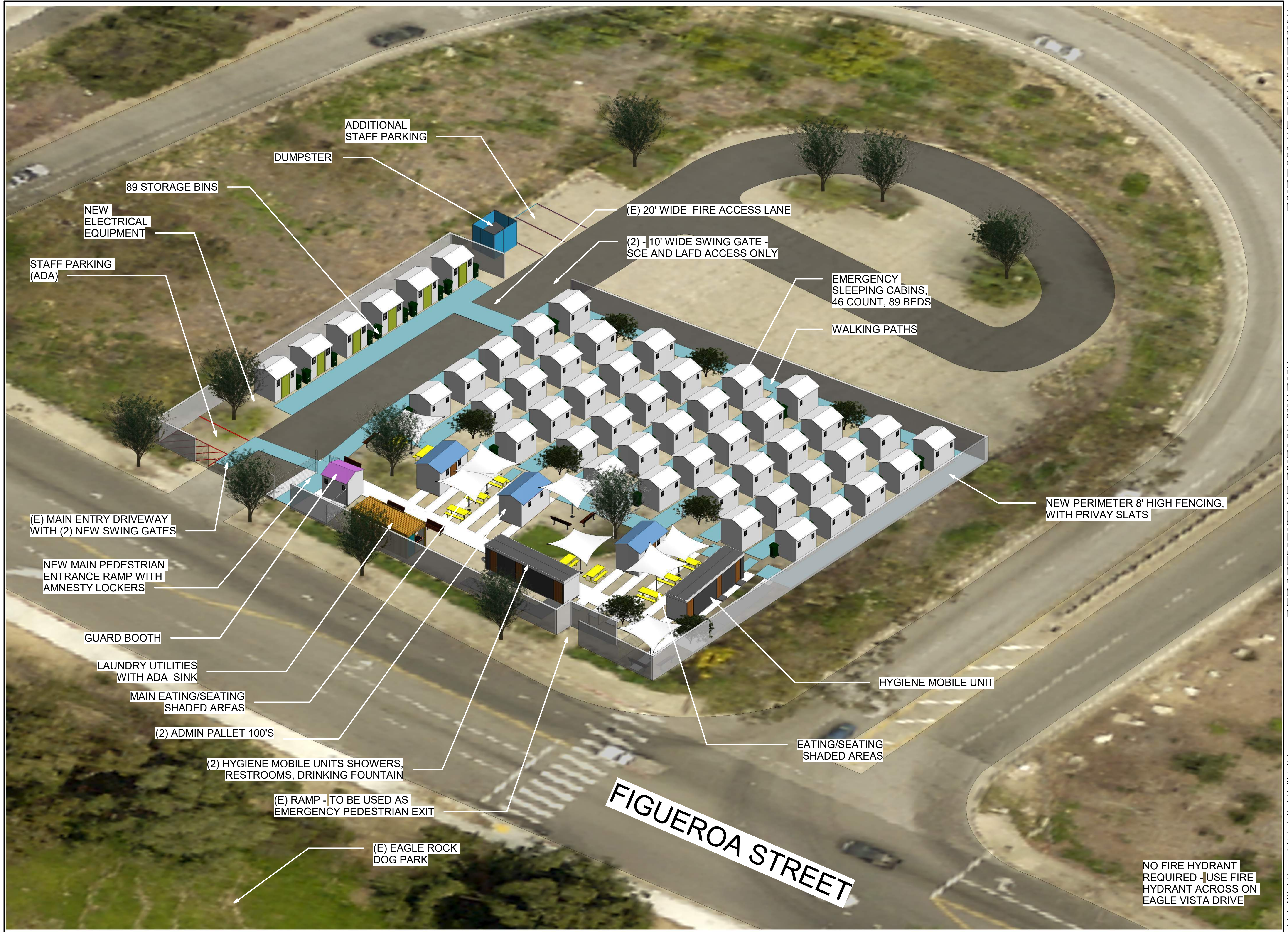
ENGINEERING

CITY OF LOS ANGELES

TINY HOME VILLAGE:  
CD14 EAGLE ROCK  
7570 N. FIGUEROA ST., LOS ANGELES, CA 90041

A Bridge Home

PLOTTED: 6/14/2021 11:46:15 AM



BUREAU OF ENGINEERING

DEPARTMENT OF PUBLIC WORKS

CITY OF LOS ANGELES

CITY ENGINEER

GARY LEE MOORE, PE, ENV SP

**ENGINEERING**

CITY OF LOS ANGELES

**B.O.D. AERIAL VIEW**

COUNCIL DISTRICT: 14

DATE: 04/14/21

DRAWN BY: WD

CHECKED BY: MQ

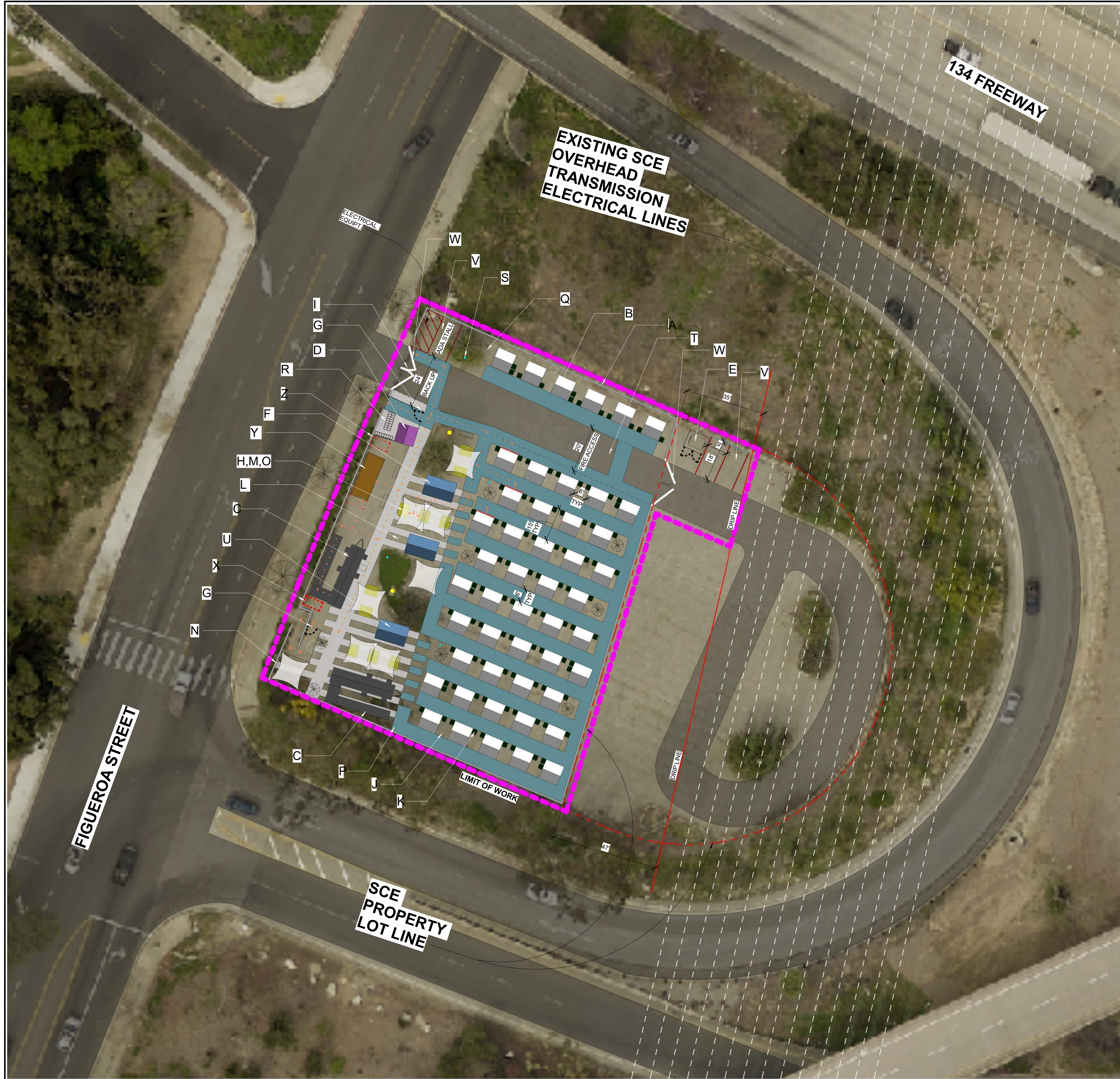
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**TINY HOME VILLAGE:**  
**CD14 EAGLE ROCK**  
 7570 N. FIGUEROA ST., LOS ANGELES, CA 90041

**A Bridge Home**

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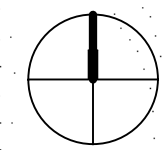


**KEYNOTE LEGEND**

- A. (N) PERIMETER FENCING, 8' HIGH, WITH PRIVACY SLATS. APPROXIMATELY 800 LINEAR FEET
- B. EMERGENCY SLEEPING CABIN (PALLET SHELTER 64), TYPICAL.
- C. TWO HYGIENE MOBILE UNIT W/ SHOWERS, TOILETS, LAVATORIES, AND DRINKING FOUNTAIN. SEE SHEET **A300**. SEE P001 FOR DETAILS.
- D. PALLET GUARD BOOTH W/ HEATING & LIGHTING
- E. DUMPSTERS, CITY PROVIDED. PROVIDE 8' HIGH FENCE ENCLOSURE.
- F. (2) STORAGE PALLET 100'S, FOR ADMIN OFFICES
- G. PEDESTRIAN GATE
- H. ULINE METAL PICNIC TABLES, 6' RECTANGLE OR 46" ROUND. PROVIDE 10
- I. (E) DRIVEWAY
- J. PROVIDE SITE AND EGRESS POST LIGHTS, TYP.
- K. STORAGE BINS
- L. HOT BOX AND REFRIGERATION AREA. PROVIDE EXTERIOR OUTLETS FROM ADJACENT STRUCTURE.
- M. MOBILE UMBRELLAS WITH ACRYLIC CANVAS SUNBRELLA FABRIC.
- N. BENCHES BY VICTOR STANLEY, PRSS-124, PROVIDE 8 MIN., 2 ADA
- O. FOOD DISTRIBUTION AREA
- P. PAINT (E) ASPHALT WITH SOLAR REFLECTIVE COATING IN COMMUNAL AREAS, BY ARCHITECT
- Q. NEW ELECTRICAL EQUIPMENT - KEEP AREA CLEAR, SEE ELECTRICAL SHEETS.
- R. DESIGNATED AREA FOR AMNESTY LOCKERS
- S. (N) UTILITARIAN HOSE BIBB, 4 SHOWN; TO BE PLACED NO MORE THAN 100' APART - MAX.
- T. 20' FIRE ACCESS LANE
- U. PALLET 100 FOR STORAGE
- V. DESIGNATED STAFF PARKING
- W. 4 - 10' SWING GATES
- X. HYGIENE MOBILE UNIT SERVICE STATION W/ SHUT-OFF VALVE, (CIVIL, ELECTRICAL, PLUMBING)
- Y. LAUNDRY UTILITIES AND ADA SINK, LEAVE 30x48" CLEAR; DB TEAM TO SELECT EXTERIOR GRADE MATERIALS FOR BACKSPASH AND SINK COUNTER
- Z. MECHANICAL AND ELECTRICAL EQUIPMENT, SEE ELECTRICAL, PLUMBING AND CIVIL SHEETS.

**SITE INFORMATION:**

1. EXISTING ASPHALT PARKING LOT, PARKING BUMPERS IN AREA OF WORK TO BE REMOVED.
2. EXISTING ISLANDS - PROTECT IN PLACE.
3. EXISTING TREES TO BE TRIMMED - PROTECT IN PLACE. ALL WORK TO BE DONE UNDER A CERTIFIED ARBORIST.
4. 2 EXISTING LIGHTS - PROTECT IN PLACE. GC TO VERIFY IF TIED TO TWO LIGHTS IN SCE LOT (CONDUIT TO BE PROTECTED). LIGHTS TO REMAIN IN WORKING CONDITION.
5. LEVEL CABINS WITH PRESSURE TREATED WOOD STUDS DIRECTLY ON ASPHALT, AS REQUIRED - NOT TO EXCEED 8" - SEE STRUCTURAL AND CIVIL.
6. CABINS REQUIRE OVERHEAD POWER SERVICE TO FEED SLEEPING CABIN, REFER TO E SHEETS.
7. PROVIDE AN RV HOOK UP STATION WITH 5' X 5' CONCRETE PAD AND TRAFFIC BOLLARDS, AS REQUIRED TO PROTECT EQUIPMENT. (SEWER/ WATER/ ELECTRIC CONNECTIONS REQUIRED.) - REFER TO PLUMBING, ELECTRICAL AND CIVIL.
8. NEW SITE LIGHTING TO BE PROVIDED, SEE ELECTRICAL SHEETS.
9. THE SITE WILL NEED GRADING TO LEVEL PALLET PLACEMENT AND AT PATH OF TRAVEL. ASPHALT RECOMMENDED TO MITIGATE EROSION CAUSED BY RAIN. REFER TO CIVIL SHEETS.
10. EXISTING RAMP - REPAIR AS REQUIRED. NEW RAMP AT MAIN PEDESTRIAN ENTRANCE.
11. SIGNAGE - CONTRACTOR TO PROVIDE ADDRESS SIGN AND NUMBERING OF EACH PALLET



CITY OF LOS ANGELES DEPARTMENT OF PUBLIC WORKS BUREAU OF ENGINEERING

**ENGINEERING**

CITY OF LOS ANGELES

**SITE PLAN**

COUNCIL DISTRICT: 14

DATE: 04/14/21

DRAWN BY: WD

CHECKED BY: MQ

Scale: 1" = 20'-0"

**TINY HOME VILLAGE:**

**CD14 EAGLE ROCK**

7570 N. FIGUEROA ST., LOS ANGELES, CA 90041

GARY LEE MOORE, PE, ENV SP

CITY ENGINEER

PLOTED: 6/14/2021 11:46:07 AM

CITY OF LOS ANGELES  
 DEPARTMENT OF PUBLIC WORKS  
 BUREAU OF ENGINEERING  
 1149 S. BROADWAY, 7th FLOOR  
 LOS ANGELES, CALIFORNIA 90015  
 CALIFORNIA ENVIRONMENTAL QUALITY ACT  
 NOTICE OF EXEMPTION  
 (Articles II and III – City CEQA Guidelines)

This form shall be filed with the County Clerk, 12400 E. Imperial Highway, Norwalk, California, 90650, and the Office of Planning and Research pursuant to Public Resources Code Sections 21080.27(c) and 21152(b). Pursuant to Public Resources Code Section 21167(d), the filing of this notice starts a 35-day statute of limitations on court challenges to the approval of the project.

<b>LEAD CITY AGENCY AND ADDRESS:</b> City of Los Angeles c/o Bureau of Engineering 1149 S. Broadway, MS 939, Los Angeles, CA 90015	<b>COUNCIL DISTRICT</b>  14
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<b>PROJECT TITLE:</b> CD 14 - Eagle Rock Tiny Home Village Homeless Shelter – 7570 N Figueroa St	<b>LOG REFERENCE</b> <b>C.F. 20-0841</b>
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**PROJECT LOCATION:** Assessor Parcel Numbers (APNs) 5691-017-902 and 5691-017-904, 7570 North Figueroa Street, in the Northeast Los Angeles Community Plan Area in the City of Los Angeles Council District 14 (CD 14), see *Figure 1 – Project Location* and the attached Project Site Plan. T.G. 565 D5

**DESCRIPTION OF NATURE, PURPOSE, AND BENEFICIARIES OF PROJECT** The proposed project consists of the construction of a new homeless shelter at a City of Los Angeles, County of Los Angeles, and Southern California Edison owned property (three lots) that includes a tiny home village consisting of small, detached, pre-fabricated cabins assembled on site with beds for up to 93 individuals. The purpose of the project is to provide emergency shelter for individuals experiencing homelessness to help bridge their transition from living on the streets to finding services and, ultimately, living in transitional and/or permanent housing. The project includes approximately 48 tiny homes; 45 with double beds (90 occupants); three with Americans with Disabilities Act (ADA) compliant single beds (3 occupants); one tiny home for storage that has no beds; two hygiene trailers with restrooms, showers, lavatories, drinking fountains; designated seating areas for food services; lockers, staff parking; perimeter fencing; utilities; a new pedestrian ramp; and other minor repairs and improvements as needed. The prefabricated structures include the 48 tiny homes, two administration offices, two hygiene trailers, one laundry facility, one storage shed, and a guard booth. The Project Site is approximately 42,900-square feet (sf) and is currently developed as a parking lot. Project beneficiaries include the homeless community, the public, and local businesses. A third-party service provider will operate the project for the City and it is anticipated that a lease or similar operating and/or funding agreement may be executed. (Please see the attached narrative for more details). On \_\_\_\_\_, 2021, the Los Angeles City Council determined this action was exempt from CEQA and approved the project.

**CONTACT PERSON:** Maria Martin **TELEPHONE NUMBER:** (213) 485-5753

<b>EXEMPT STATUS: (Check One)</b>	<u>CITY CEQA</u> <u>GUIDELINES</u>	<u>STATE CEQA</u> <u>GUIDELINES</u>	<u>CA PUBLIC</u> <u>RESOURCE CODE</u>
<input checked="" type="checkbox"/> STATUTORY		15269(c)	21080(b)(4) & 21080.27
<input checked="" type="checkbox"/> Governor's Executive Order No. N-32-20 (March 18, 2020) suspending CEQA "for any project using Homeless Emergency Aid Program funds, Homeless Housing, Assistance, and Prevention Program funds, or funds appropriated in Senate Bill 89".			

**JUSTIFICATION FOR PROJECT EXEMPTION:** This project is statutorily exempt under Public Resources Code Section 21080(b)(4) as a specific action necessary to prevent or mitigate an emergency as also reflected in CEQA Guideline Section 15269(c); Public Resources Code section 21080.27 (AB 1197) applicable to City of Los Angeles emergency homeless shelters; and, because the project uses "Homeless Housing, Assistance and Prevention Program funds," it is exempt under Governor's order N-32-20 (see attached narrative).

**IF FILED BY APPLICANT, ATTACH CERTIFIED DOCUMENT OF EXEMPTION FINDING**

<b>SIGNATURE:</b>  Maria Martin	<b>TITLE:</b>  Environmental Affairs Officer	<b>DATE:</b>
<b>FEE:</b> \$75.00 _____	<b>RECEIPT NO.</b>	<b>REC'D BY</b>
		<b>DATE</b>

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## 1. EXEMPTION NARRATIVE

The proposed project includes the construction of a new homeless shelter that will provide emergency shelter, two hygiene trailers, storage, and food services for people experiencing homelessness. The project site is approximately 42,900 sf in size comprised of three lots that are currently City, County, and Public Utility owned and developed as an asphalt-paved parking lot. The Eagle Rock Park is across Figueroa Street to the west of the project site and the Ventura (134) Freeway is located to the north, east, and south of the project site (City of Los Angeles Department of City Planning, 2021).

The project includes the construction of a new homeless shelter facility that includes tiny homes with beds for up to 93 individuals experiencing homelessness, in furtherance of providing emergency homeless shelter beds in the City of Los Angeles. Tiny homes are small, detached, pre-fabricated cabins made of aluminum and composite materials that will be assembled on site. The project includes approximately 48 tiny homes; 45 with double beds (90 occupants) and three with ADA single beds.

The facility includes two administration offices, a guard booth, outdoor lighting, perimeter fencing, hygiene trailers with restrooms, showers, lavatories, drinking fountains, gates, a trash bin area, outdoor seating, utilities, new asphalt paving, staff parking, site lighting, a food distribution area, designated seating areas for food services, a new pedestrian ramp, and lockers. No trees will be removed.

The shelter will be operated consistent with the Los Angeles Homeless Services Authority's (LAHSA) program requirements for bridge shelters including, but not limited to Crisis Housing Program for All Populations Scope of Required Services (LAHSA, 2020-2021). A third-party service provider will operate the project for the City and it is anticipated that a lease or similar operating and/or funding agreements may be executed with the service provider, County, and/or LAHSA.

The project site is within an urban area on a parcel that is currently developed with an asphalt paved parking lot. The project site is zoned PF-1 with a Public Facilities land use designation. The site is surrounded by open space, a City park, and various components of the Ventura Freeway, both uses are considered public institutional uses. As shown in Figure 1, below, there is a combination of qualified urban uses that are adjacent to the site. The parcel is an infill site that is bounded by parcels that are developed with qualified urban uses. The entire perimeter of the parcel is surrounded by qualified urban uses. Therefore, the parcel meets the definition of infill site.

Figure 1  
Project Location Map



## I. PROJECT HISTORY: HOMELESS SHELTER CRISIS AND EMERGENCY

### A. Homelessness Imposes a Loss of, or Damage to, Life, Health, Property, and to Essential Public Services in the City

Homelessness presents a danger of loss or damage to the health and property of the people of the City and an undue burden on essential public services. Homeless persons constitute approximately 0.78 percent of the City's population (Los Angeles Homeless Services Authority, 2018).

In 2018, homeless persons constituted 13.5 percent of LAFD's total patient transports to a hospital, meaning a homeless person is 17 percent more likely to require emergency hospital transportation than the general population (LAFD Battalion Chief and Paramedic Douglas Zabalski, 2019). Studies have shown that individuals identified as homeless utilize health care services more frequently than comparable non-homeless individuals of the same age, gender, and low-income status, particularly high-cost services such as ER visits and psychiatric hospitalizations (Hunter, 2017) (Hwang SW, 2013).

Los Angeles County's Chief Executive Officer reported the County spent \$965 million on health, law enforcement, and social services toward individuals experiencing homelessness in fiscal year 2014–2015 (Wu, 2016). Consistent with that report, a 1998 study in the *New England Journal of Medicine* found that homelessness was associated with substantial excess costs per hospital stay in New York City, with homeless patient staying in the hospital 36 percent longer per admission on average than other patients (Salit, *Hospitalization Costs Associated with Homelessness in New York City*, 1988).

Homelessness also causes significant danger to the health and lives of persons who are homeless. Homeless individuals living in the City are frequent crime victims. In 2018, LAPD reported 2,965 instances where a homeless individual was a victim of a serious crime, including homicide, rape, aggravated assault, theft, and arson (also known as "Part 1 Crimes.") (Commander Dominic H. Choi, 2019). This compares to 1,762 such crimes in 2017, a 68 percent increase (*Id.*). This dramatic increase in Part 1 Crime statistics may be due to more rigorous LAPD data collection methodologies, but is consistent with the increasing incidence of homelessness documented in June of 2019 detailed below (*Id.*).

Overall, in 2018, the LAPD reported 6,671 instances in total where a homeless individual was a Part 1 Crime victim and/or suspect, among the 31,285 estimated homeless individuals throughout the City (*Id.*). This means that in 2018 there was approximately one Part 1 Crime per every 4.68 homeless individuals in the City. By comparison, for the same year LAPD reported 129,549 total Part 1 Crimes Citywide among an estimated population of 4,054,400 City residents, or approximately one Part 1 crime per every 31.29 City residents. Accordingly, the rate of Part 1 crimes among homeless individuals in 2018 was approximately seven times higher than the rate among the City population as a whole (*Id.*).

On October 4, 2018 and again on February 6, 2019, the Los Angeles County Department of Public Health identified an outbreak of endemic flea-borne typhus in downtown Los Angeles among persons experiencing homelessness. On September 19, 2017, the Los Angeles County Department of Public Health declared a Hepatitis A virus outbreak among persons who are homeless and/or use illicit drugs in the County. Likewise, a January 2018 report from the Los Angeles County Department of Mental Health reported that data from the Los Angeles County Medical Examiner-Corner's showed that a significant number of deaths in the homeless population were caused by treatable conditions such as arteriosclerotic cardiovascular disease, pneumonia, diabetes, cancer, cirrhosis, severe bacterial infections and other conditions (Choi, 2019). As noted more recently by the Board of Supervisors for the County of Los Angeles on October 29, 2019:

Mortality rates for people experiencing homelessness are much higher than those for the general population, have risen in the County over the past five years, and are expected to increase again for 2019. A recent analysis by the County's Department of Public Health on mortality rates and causes of death among people experiencing homelessness shed critical light on this issue and provided sobering data on recent trends. The overall mortality rate, which accounts for increases in the total homeless population over the 6-year period from 2013 to 2018, increased each year from 1,382 per 100,000 to 1,875 deaths per 100,000, with the total number of deaths among people experiencing homelessness increasing each year from 536 in 2013 to 1,047 in 2018. The leading causes of death included coronary heart disease (22%) and unintentional drug and alcohol overdose (21%), indicating that there are opportunities for interventions to prevent premature deaths (Supervisor Ridley-Thomas, Supervisor Solis, 2019) (Department of Public Health, 2019).

These significant adverse health impacts suffered by the homeless in the City and County of Los Angeles are consistent with the impacts identified by a well-established body of expert social science studies that document the significant adverse health and welfare impacts experienced by homeless persons in the United States and in other countries, which the homeless in the City and County experience as well. Some of that research has documented the following impacts upon homeless persons:

*Mortality Rates.* A study of the mortality rates of sheltered homeless people in New York City between 1987 and 1994 documented that homeless men died at a rate more than twice that of other residents of New York, and that homeless women died at a rate more than 3.7 times greater than other New York residents (Barrow, Susan M., PhD, Daniel B. Herman, DSW, Pilar Cordova, BA, and Elmer L. Struening, PhD, 1999). A study conducted between 1985 and 1988 in Philadelphia found that the mortality rate among homeless persons in Philadelphia was nearly four times greater than for the general population (Hibbs, Jonathan R., MD, et. al., 1994). A review of five years of data between 2000 and 2005 in Glasgow, Scotland found that homelessness is, itself, is an independent risk factor for death, distinct from other specific causes (Morrison, 2009).

*Access to Healthcare.* A 2003 nationwide survey of homeless persons documented that homeless adults reported substantial unmet needs for multiple types of health care (Baggett, Travis P., MD, MPH, James J. O'Connell, MD, Daniel E. Singer, MD, and Nancy A. Rigotti, MD, , 2010). The report found 73 percent of the respondents reported at least one unmet health need, including an inability to obtain needed medical or surgical care (32%), prescription medications (36%), mental health care (21%), eyeglasses (41%), and dental care (41%) (*Id.*).

*AIDs Impacts.* A study of San Francisco residents diagnosed with AIDS from 1996 through 2006 and reported to the San Francisco Department of Public Health demonstrated that homeless persons with HIV/AIDS have greater morbidity and mortality, more hospitalizations, less use of antiretroviral therapy, and worse medication adherence than HIV infected persons who are stably housed (Schwarcz, Sandra K, Ling C Hsu,, Eric Vittinghoff, Annie Vu, Joshua D Bamberger and Mitchell H Katz, 2009).

*Cancer Impacts.* A study of 28,000 current and formerly homeless individuals in Boston documented that homeless men saw a significantly higher cancer incident rate than expected compared to the general Massachusetts general population, and that homeless women and men experienced significantly higher cancer mortality rates than the Massachusetts general population (Baggett, Travis P et al., 2015).

## B. Unexpected and Unabated Dramatic Surge in Homelessness

A 2017 Rand Corporation study reported the County of Los Angeles as having the highest rate in the United States of unsheltered individuals who experience homelessness (Hunter, Sarah B., Melody Harvey, Brian Briscoombe, and Matthew Cefalu, 2017). The impacts of homelessness upon the homeless and upon the community, in terms of the danger to or loss of life, property, health and burden on public services is exacerbated in the City due the very size of the City's homeless population. The homeless shelter crisis and the rise in homelessness are the type of emergency situations that led the State to adopt AB 1197, an urgency statute addressing homelessness that was deemed necessary for the immediate preservation of the public peace, health, or safety and for the critical necessity to address the shelter and homeless crisis within the City of Los Angeles.

The City of Los Angeles (the City) City Council declared a homeless shelter crisis pursuant to Government Code Section 8698, et seq. on April 17, 2018 (The Honorable M. Bonin & M. O'Farrell, 2019), which is currently in effect (The Honorable M. Bonin & M. Harris-Dawson, 2019). Following significant investment of resources by both the County and City, the 2018 Homeless Count showed progress in reducing homelessness, documenting a 5.5 percent overall decrease in the number of persons experiencing homelessness in LA County (LAHSA, 2020).

*Table 1 - 2018 Homeless Count Data Summary* presents the data revealed by the 2018 Homeless Count concerning the City of Los Angeles, as documented in the 2018 Data Summary in Table 1 (LAHSA, 2020).

<b>Table 1 2018 Homeless Count Data Summary</b>		
	<b>Number of Individuals</b>	<b>Change from 2017</b>
Sheltered Homeless	8,398	6% Decrease
Unsheltered Homeless	22,887	5.3% Decrease
Total Homeless Persons	31,285	5.5% Decrease

Despite these efforts and the initial progress shown in 2018, the revised 2019 Homeless Count, released in July 22, 2020, unexpectedly documented a dramatic increase in the number of individuals experiencing both sheltered and unsheltered homelessness in (LAHSA, 2020) *Table 2 - 2019 Homeless Count Data Summary* presents the data revealed by the 2019 Homeless Count concerning the City of Los Angeles, as documented in the 2019 Data Summary as shown in Table 2 (LAHSA, 2020):

<b>Table 2 2019 Homeless Count Data Summary (Revised 07/20/2020)</b>		
	<b>Number of Individuals</b>	<b>Change from 2018</b>
Sheltered Homeless	8,944	6.5% Increase
Unsheltered Homeless	26,606	16.2% Increase
Total Homeless Persons	35,550	13.7% Increase



LAHSA recently published its 2020 Homeless Count, released in July 20, 2020, which shows that the homelessness emergency in the City of Los Angeles continues unabated. The documented number of individuals experiencing both sheltered and unsheltered homelessness dramatically increased yet again, as shown in *Table 3 - 2020 Homeless Count Data Summary* (LAHSA, 2020).

<b>Table 3</b>		
<b>2020 Homeless Count Data Summary</b>		
	<b>Number of Individuals</b>	<b>Change from 2019</b>
Sheltered Homeless	12,438	39% Increase
Unsheltered Homeless	28,852	8.4% Increase
Total Homeless Persons	41,290	16.1 % increase

### **C. Emergency Related to COVID-19 Pandemic Impacting Homeless Community**

In addition to the crisis of growing homelessness, the COVID-19 pandemic is impacting homeless persons. On March 4, 2020, the Governor proclaimed a State of Emergency for the State of California (Governor Gavin Newsom, 2020), and the Mayor of the City of Los Angeles declared a local emergency related to the threat of the COVID-19 pandemic affecting the local population (Mayor Eric Garcetti, 2020). The City is facing an unprecedented emergency at the current time due to the sudden occurrence of the COVID-19 pandemic, and this emergency is particularly concerning for the imminent threat it poses to the City’s homeless population.

On March 11, 2020, the State Department of Health issued guidance for protecting homeless Californians from COVID-19, which noted the following:

“We know that individuals experiencing homelessness are at greater risk of having an untreated and often serious health condition. This vulnerable population also has a higher risk of developing severe illness due to COVID-19,” said Dr. Mark Ghaly, Secretary of the California Health and Human Services Agency. “It is important that we act now to protect this population and the compassionate people who serve them.” (Corey Egel, 2020).

The homeless often live unsheltered, unprotected from the elements and in close contact and proximity to other individuals in the homeless community. As noted above, the homeless population is substantially more prone to underlying health conditions. The State Department of Public Health additionally states that populations “with compromised immune systems, and people with certain underlying health conditions like heart disease, lung disease and diabetes, for example, seem to be at greater risk of serious illness.” (California Dept. of Public Health, 2020) Thus, exposure to COVID-19 in the homeless population is an imminent concern for the damage it will cause on these susceptible individuals.

On March 12, 2020, the Governor’s Executive Order No. N-25-20 noted the “need to secure numerous facilities to accommodate quarantine, isolation, or medical treatment of individuals testing positive for or exposed to COVID-19.” (Governor Gavin Newsom, 2020) On March 18, 2020, the Governor issued Executive Order No. N-32-20 (Governor Gavin Newsom, 2020), which further noted imminent impacts to the homeless, as follows:

[T]he emergency of COVID-19 necessitates a more focused approach, including emergency protective measures to bring unsheltered Californians safely indoors, expand shelter capacity, maintain health and sanitation standards and institute medically indicated interventions, and add new isolation and quarantine capacity to California’s shelter and housing inventory to slow the spread of the pandemic....

The Governor has stated that “[p]eople experiencing homelessness are among the most vulnerable to the spread of COVID-19,” and “California is deploying massive resources to get these vulnerable residents safely into shelter, removing regulatory barriers and securing trailers and hotels to provide immediate housing options for those most at risk. Helping these residents is critical to protecting public health, flattening the curve and slowing the spread of COVID-19.” (California Governor, Press Release (Governor Gavin Newsom, 2020)

On March 19, 2020, the Governor issued a stay-at-home order directing residents to stay home or at their place of residence (Governor Gavin Newsom, 2020). It noted “in a short period of time, COVID-19 has rapidly spread throughout California, necessitating updated and more stringent guidance from federal, state, and local public health officials.” (Governor Gavin Newsom, 2020). Similar local Safer-at-Home orders followed (County of Los Angeles Public Health Department, 2020) (Mayor Eric Garcetti, 2020). The City’s Safer at Home order particularly noted the following:

City of Los Angeles officials and contracted partners responsible for homelessness outreach shall make every reasonable effort to persuade such residents to accept, if offered, temporary housing or shelter, as the Health Officer of the County of Los Angeles recommends that sheltering individuals will assist in reducing the spread of the virus and will protect the individual from potential exposure by allowing the individual access to sanitation tools.

(Mayor Eric Garcetti, 2020)

In the United States District Court Central District of California case of *LA Alliance for Human Rights Et Al. vs. the City of Los Angeles, Et al.* Case No. CV 20-02291 DOC (The Honorable Judge David O. Carter, 2020), concerning homelessness, the Court entered a May 2020 injunction that had ordered the City of Los Angeles in partnership with the County of Los Angeles, to protect a particular subset of persons experiencing homelessness, finding they are exposed to severely heightened public health risks as a result of where they live. (The Honorable Judge David O. Carter, 2020) Although the Court vacated that order on June 18, 2020, in favor of a homeless shelter agreement between the City and County, the Court retained its right to re-impose the May 2020 injunction. The Court’s May 2020 findings concerning the emergency situation faced by homeless persons, therefore, is relevant to understanding the emergency situation.

The Injunction found that the combined risks of health impacts from living near freeways and the on-going Covid-19 pandemic constitute an emergency. The Court found that it is unreasonably dangerous for humans to live in areas which have deleterious health impacts and can shorten a homeless person’s life expectancy by decades. These locations near freeways, for example, could be contaminated with lead or other carcinogenic substances and also increase the danger that a homeless person will be struck by a vehicle or injured in the event of an earthquake or crash. Camps in these locations can also burden the general public—for example, by posing potential hazards to passing motorists, or by making sidewalks and other rights-of-way inaccessible to individuals with disabilities.

The Court further found that providing housing for persons experiencing homelessness will help stop the spread of COVID-19 persons experiencing homelessness and will also help reduce the likelihood that the disease will spread throughout the greater Los Angeles community.

Taken together, the unexpected and dramatic increase in homelessness in the City and County of Los Angeles identified first in 2019 continues unabated in 2020, which is now exacerbated by the COVID-19 pandemic posing a critical emergency situation in the City of Los Angeles. This situation presents documented dangers to health, life, property and a burden on public resources which presents an emergency as defined by CEQA as explained below. Furthermore, the State has created additional CEQA exemptions applicable in the City of Los Angeles concerning homelessness and homeless shelters.

## **II. THE PROJECT IS EXEMPT FROM FURTHER CEQA REVIEW**

### **A. The Project is Exempt Pursuant to the Emergency CEQA Statutory Exemption (PRC Section 21080(b)(4))**

Public Resources Code section 21080(b)(4) provides that CEQA does not apply, to “specific actions necessary to prevent or mitigate an emergency.” Public Resources Code section 21060.3 defines Emergency as, “a sudden, unexpected occurrence, involving a clear and imminent danger, demanding immediate action to prevent or mitigate loss of, or damage to, life, health, property, or essential public services.” Section 21060.3 further provides that Emergency, “includes such occurrences as fire, flood, earthquake, or other soil or geologic movements, as well as such occurrences as riot, accident, or sabotage.”

Finally, 14 California Code of Regulations (Governor's Office of Planning and Research, 2018) Section 15269, “Emergency Projects,” provides examples of emergency projects exempt from the requirements of CEQA, including the following:

(c) Specific actions necessary to prevent or mitigate an emergency. This does not include long-term projects undertaken for the purpose of preventing or mitigating a situation that has a low probability of occurrence in the short-term, but this exclusion does not apply

(i) if the anticipated period of time to conduct an environmental review of such a long-term project would create a risk to public health, safety or welfare, or

(ii) if activities (such as fire or catastrophic risk mitigation or modifications to improve facility integrity) are proposed for existing facilities in response to an emergency at a similar existing facility.

The project is a specific action necessary to prevent or mitigate an emergency – the conditions arising from a sudden and unexpected dramatic rise in the City’s already dangerously large homeless population, now adversely impacted by the COVID-19 pandemic for all of the reasons set forth above in Part II (Project History). The project, therefore is exempt from CEQA environmental review pursuant to Section 21080(b)(4).

### **B. The Project is Exempt under the Governor’s Executive Order No. N-32-20, Suspending CEQA**

On March 18, 2020, Governor Newsom signed and issued Executive Order No. N-32-20 (Governor Gavin Newsom, 2020) suspending CEQA and the CEQA Guidelines’ requirements “for any project using Homeless Emergency Aid Program funds, Homeless Housing, Assistance, and Prevention Program funds, or funds appropriated in Senate Bill 89, signed on March 17, 2020.” The Governor noted that “strict compliance with the various statutes and regulations specified in this order would prevent, hinder, or delay appropriate actions to prevent and mitigate the effects of the COVID-19 pandemic.” Because this project qualifies for and will use Homeless Housing,

Assistance, and Prevention Program funds for at least a portion of the work at the site,” it is exempt from CEQA under the Governor’s suspension order.

### **C. The Project is Exempt Pursuant to AB 1197 Codified at PRC Section 21080.27**

Assembly Bill 1197 (Santiago, 2019) was signed into law on September 26, 2019, which adopted Section 21080.27 of the California Public Resources Code (PRC) and created a statutory exemption for compliance with CEQA for emergency shelter projects located within the City of Los Angeles. The intent of AB 1197 is to help the City of Los Angeles address its homeless crisis and is an urgency statute that is deemed necessary for the immediate preservation of the public peace, health, or safety and for the critical necessity to address the shelter and homeless crisis. AB 1197 took immediate effect on September 26, 2019 in order to address the unique circumstances faced by the City of Los Angeles and to expedite the development of emergency homeless shelters. As noted in the following sections, this shelter project complies with the requirements in AB 1197, and thus the project is exempt from CEQA pursuant to AB 1197 (PRC § 21080.27).

#### **1. City of Los Angeles Declaration of a Shelter Crisis**

Public Resources Code, section 21080.27(a)(2) requires that emergency shelters be approved during a shelter crisis under Government Code, section 8698.2. The City of Los Angeles City Council declared a homeless shelter crisis pursuant to Government Code Section 8698, et seq. on April 17, 2018 (The Honorable M. Bonin & M. O’Farrell , 2019), which is currently in effect (The Honorable M. Bonin & M. Harris-Dawson, 2019)

#### **2. The Project Meets the Definition of a Low Barrier Navigational Center in Government Code Section 65660**

Under AB1197, emergency shelters must meet the definition of “Low Barrier Navigational Center” in Government Code Section 65660, which defines Low Barrier Navigation Center as a “Housing First, low-barrier, service-enriched shelter focused on moving people into permanent housing that provides temporary living facilities, while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter and housing. The City builds and operates emergency shelters, such as this Project, to be operated as low barrier navigation centers consistent with Government Code Section 65660.

**Service-Enriched Shelter with Case Managers Connecting to Services.** The requirements are met by this project for a “service-enriched shelter focused on moving people into permanent housing that provides temporary living facilities, while case managers connect families experiencing homelessness to income, public benefits, health services, shelter and housing.” This project provides temporary housing, with case managers staffing the facility that provide connections to homeless family services and assistance for the occupants. This is one of the fundamental purposes of this shelter project. For example, the project’s programs include Trauma Informed Care policies and procedures that involve understanding, recognizing, and responding to the effects of all types of trauma. Trauma Informed Care also emphasizes physical, psychological and emotional safety for both families and providers, and helps families rebuild a sense of control and empowerment. Trauma Informed services take into account an understanding of trauma in all aspects of service delivery and place priority on the trauma survivor’s safety, choice, and control. Trauma Informed Care services create a culture of nonviolence, learning, and collaboration.

The shelter will be operated by service providers coordinated with the Los Angeles Homeless

Services Authority (LAHSA). The intention of this emergency shelter project is to provide persons experiencing homelessness with some stability, so that they can more easily maintain contact with housing navigation and/or case management services to facilitate safe and supportive housing placement.

Per LAHSA's Crisis and Bridge Housing Scope of Required Services, which will be followed for operating the shelter in this project, service providers that oversee an emergency shelter must provide case management services and develop a Housing Stability Plan with each person. The shelter will program implement a case management and service plan known as Housing-Focused Case Management and Support Services (HFCMSS). HFCMSS includes but is not limited to: support with completing housing applications, accompanying the individual to housing appointments and/or leasing appointments, and other support associated with the housing placement process. The primary objective of HFCMSS is to extend support to individuals through an individualized case management relationship that will ultimately translate to increased housing stability. The HFCMSS offers services to connect individuals to permanent housing. Case Managers present at the shelter make rapid connections to a broad continuum of resources and permanent housing, emphasizing a short-term stay.

HFCMSS connects families to a Housing Navigator who assists individuals to gain access to permanent housing through referrals to housing programs (such as RRH, Permanent Supportive Housing, affordable housing, etc.). A case manager is assigned to an individual when the person enters the program and then helps the participant establish a connection to a Housing Navigator. A Housing Navigator assists individuals with Housing Navigation services. Housing Navigation services are available to individuals to support their housing placement goals and must be focused on assisting the participant in identifying and accessing permanent housing within the general ninety (90) days. Housing Navigation services may be provided onsite or offsite, and may also require participants' to be accompanied to off-site appointments.

Case management must be conducted on a regular and routine basis and must be routinely documented. The content and outcome of case management meetings with individuals are entered into a housing management information system with case notes that are tracked in the system. Housing-focused case management sessions are dedicated to assessing and reassessing needs, educating individuals on community resource opportunities, developing Housing Stability Plans, scheduling appointments, and providing necessary follow up to ensure housing stability plans are progressing on schedule and needs are adequately being addressed.

As noted in LAHSA's Program Standards, supportive services for the shelters focus on the income, resources, skills and tools needed to pay rent, comply with a lease, take reasonable care of a housing unit, and avoid serious conflict with other tenants, the landlord, and/or the police. The Program Standards also require service providers to utilize and maintain referral networks with specific lists of health services and public benefit services for connecting occupants to those benefits. Thus, the project is a service-enriched shelter focused on moving individuals into permanent housing that provides temporary living facilities, while case managers connect individuals experiencing homelessness to income, public benefits, health services, shelter and housing.

**Housing First.** The project is a "Housing First" shelter pursuant to Government Code Section 65660. Also, in being such a Housing First shelter, the project complies with Chapter 6.5 of Division 8 of the Welfare and Institutions Code (commonly referred to as the Housing First Law) as required by Government Code Section 65662 (discussed further below). "Housing First" means the evidence-based model that uses housing as a tool, rather than a reward, for recovery from homelessness, and that centers on providing or connecting people experiencing

homelessness to permanent housing as quickly as possible. Housing First providers offer services as needed and requested on a voluntary basis and that do not make housing contingent on participation in services.

Housing First also includes time-limited rental or services assistance, so long as the housing and service provider assists the recipient in accessing permanent housing and in securing longer-term rental assistance, income assistance, or employment. In the event of an eviction, programs shall make every effort, which shall be documented, to link tenants to other stable, safe, decent housing options. Exit to homelessness should be extremely rare, and only after a tenant refuses assistance with housing search, location, and move-in assistance. If resources are needed to successfully divert an individual from entry into the homelessness system, a referral must immediately be made to a CES Diversion/Prevention program. In order to identify other permanent housing options, service providers continue to have such problem solving conversations with the individual while residing in Crisis and Bridge Housing. More broadly, the project includes a housing and services plan and housing-focused case management, both with an orientation towards supporting individuals to exit to safe and stable housing. This project meets the above-noted Housing First requirements.

The emergency shelters are operated by service providers coordinated through LAHSA. All service providers must comply with LAHSA's Scope of Required Services, Program Standards, and Facility Standards. Per LAHSA's Program Standards, all eligible participants are to be served with a Housing First approach. LAHSA's CES for Families' Principles and Practices that were approved by the CES Policy Council on August 23, 2017 shall be used to guide the development of systems-level policy and to ensure transparent and accountable decision-making with privately owned Service Providers who enter into a partnership with LAHSA. The basic underlying principle of LAHSA's System Components is that access to housing is the primary need for its program participants. Services are voluntary and not required to enter into a shelter. Individuals will not be rejected or exited from participation in the emergency shelter due to any unnecessary barriers.

The City's shelters are intended to be a Housing First program focused on quickly moving individuals experiencing homelessness into permanent housing and then providing the additional supports and services each person needs and wants to stabilize in that housing. The basic underlying Housing First principle is that individuals are better able to move forward with their lives once the crisis of homelessness is over and they have control of their housing. The City's emergency shelter will, provide a safe, low barrier, housing-focused, and homeless services support in a twenty-four (24) hour residence to help individuals who experience homelessness that meet the above-noted requirements for Housing First. One of the core components of the Housing First model is that longer-term housing accepts referrals directly from shelters. The City's shelters, including this project, are primarily focused on connecting, transitioning, and referring homeless individuals into such permanent housing as quickly as possible in the Housing First model, and accepting occupants through the crisis response system. The intention of this emergency shelter project is to provide participants with some stability, so that they can more easily maintain contact with housing navigation and case management services and facilitate safe and supportive housing placement. Services in the City's shelters, including this project, are never mandatory and cannot be a condition of obtaining the housing intervention. This project will provide temporary housing, case managers and Housing Navigators staffed at the facility or offsite who provide connections to homeless services for the occupants. Based on the above-noted information, the project's emergency shelter meets the Housing First requirements relative to AB 1197.

**Low Barrier.** "Low Barrier" means the shelters use best practices to reduce barriers to entry, including but not limited to, the presence of partners (if it is not a population-specific site, such as

for survivors of domestic violence or sexual assault, women, or youth); pets; storage for possessions; and privacy (such as partitions around beds in a dormitory setting or in larger rooms containing more than two beds, or private rooms). The City's shelters, including this project, meet these requirements.

The project provides approximately 45 pallets which allow for presence of partners. This project is pet friendly. Participants are allowed to bring their pets to the shelter and live with them inside their room. There is no pet play area onsite. The project has storage within each room for personal possessions. The project is designed to provide privacy to participants by providing each family or individual with their own room. There are private living quarters with both private or communal bathrooms. Therefore, the project is managed and designed to allow the privacy of participants and is a pet friendly facility for participants who choose to be accompanied by their pets.

The project uses low barrier best practices that reduce barriers to entry. They include the allowance for presence of partners, pet friendly facilities, storage areas for possessions, and management and design for individuals' privacy. All of the City's emergency shelters, including this project, meet these requirements. Therefore, none of the noted conditions would preclude access to the project, and the project is considered crisis and bridge housing that is "low barrier" within the meaning of Government Code Section 65660 and AB 1197.

In sum, based on the above-noted information, which is additionally explained and provided with additional details in the documents from LAHSA cited in the Reference section to this document, the project meets the definition of Low Barrier Navigation Center set forth in Government Code Section 65660.

### **3. The Project Complies with Government Code Section 65662**

Under AB1197, emergency shelters must meet the four requirements identified in Government Code Section 65662(a) through (d), which are each discussed in turn in this section.

**Connecting to Permanent Housing through a Services Plan.** Government Code Section 65662(a) requires that Low Barrier Navigation Centers offer services to connect families and individuals to permanent housing through a services plan that identifies services staffing. This project meets that requirement. As noted above, the project includes housing-focused case management sessions that involve developing Housing Stability Plans/Housing and Services Plans, scheduling appointments, and providing necessary follow up to ensure housing stability plans are progressing on schedule and needs are adequately being addressed. This is required in LAHSA's Scope of Required Services.

The Housing Stability Plan is the family or individual's service plan that summarizes the participant's housing goals, services needed, what will be provided, actions that need to be taken (by staff and the participant), and referrals that need to be made. Case managers develop the services plan in coordination with the family or individual right after intake and assessment, track the plan in a homeless management information system, and revise the plan as the family or person's situation changes and steps are completed or revised accordingly.

Families and individuals are assisted with a range of activities that address the stated goals of the family or individual in the Housing Stability Plan, including but not limited to:

- Accessing personal identification (For quick referral to permanent housing)
- Accessing certification of the current income (For quick referral to permanent housing)

- Mainstream Benefits
- Substance Abuse services
- Mental Health Services
- Health Services
- Vocational Services
- Employment Services
- Educational Support
- Legal Services
- Life Skills Development
- Independent Living Program for Youth
- Transitional Housing Program for Youth
- CES and CoC Rapid Re-Housing Program
- Housing Navigation Assistance
- CoC Permanent Supportive Housing
- LA County Department of Health Services, Housing for Health or Housing and Jobs Collaborative
- LA County Department of Health Services, Countywide Benefits Entitlement Services Team
- LA County Department of Mental Health, Countywide Housing Assistance Program
- Veterans Administration Housing Programs
- Housing Opportunities for Persons with Aids (HOPWA) Housing
- Crisis Housing for Unaccompanied Youth
- Youth Family Reconnection Program

Progress and problems implementing the plan are reviewed and updated frequently.

**Coordinated Entry System.** Government Code Section 65662(b) requires Low Barrier Navigation Centers to be linked to a coordinated entry system allowing staff and co-locating staff to conduct assessments and provide services to connect families and individuals to permanent housing. This is required by LAHSA’s Scope of Required Services and Program Standards. Thus, all City of Los Angeles homeless shelters, including this project, are linked to the Los Angeles County Coordinated Entry System, a centralized or coordinated assessment system designed to coordinate program participant intake, assessment, and referrals. The residents are prioritized through the coordinated entry system in the Los Angeles County Coordinated Entry System for safe and supportive housing resources. The City’s collaborates with Los Angeles County Case Entry System and provides case management services to program participants through a Housing Stability Plan. Case managers must develop a Housing Stability Plan in coordination with the participant right after intake and assessment. The Housing Stability Plan must be tracked in a Homeless Management Information System (HMIS) along with the date of completion.

The shelter will collaborate with Los Angeles County Case Entry system Housing Navigators and case managers from other outside agencies to provide case management services to program participants. Los Angeles County Coordinated Entry System case managers work with participants and assist by facilitating services appointments; and then eventually help them find permanent housing.

**Compliance with Welfare and Institutions Code.** Government Code Section 65662(c) requires Low Barrier Navigation Centers comply with Chapter 6.5 of Division 8 of the Welfare and Institutions Code, which specifies the Housing First requirements. As noted above, the City’s emergency shelters, including this project, are Housing First shelters, and thus they comply with this requirement.



**Homeless Management Information System.** Government Code Section 65662(d) requires Low Barrier Navigation Centers to have a system for entering stays, demographics, income, and exit destination through a local Homeless Management Information System designed to coordinate program participant intake, assessment, and referrals. These are required by LAHSA's Scope of Required Services and Program Standards. The City's emergency shelters use such a system in the Los Angeles Continuum of Care Homeless Management Information System (HMIS). In 2001, Congress directed the U.S. Department of Housing and Urban Development (HUD) to ensure the collection of more reliable data regarding the use of homeless programs. HUD required all Continuum of Care applicants to demonstrate progress in implementing a Homeless Management System (HMIS). LAHSA led a regional planning process, encompassing three Continuums of Care - Los Angeles, Glendale, and Pasadena. This process resulted in the selection of a system that would not only satisfy the HUD mandate, but would also provide the Los Angeles Continuum with a means to measure the effectiveness of programs serving homeless families. Presently, the Los Angeles Continuum of Care (LACoC) is part of a collaborative called the Los Angeles HMIS Collaborative. The LA HMIS Collaborative consists of three Continuums of Care (CoC): Los Angeles, Glendale, and Pasadena.

HMIS is a web-based application that is designed to collect information on the characteristics and service needs of homeless persons. The system allows agency users and the Los Angeles Homeless Services Authority (LAHSA) to use collected information for informed programmatic decision-making. Participating agencies collect and input standardized client-level and demographic data into the system, including client/household demographic details; relationships within a family and household; client/household income; client/household documents; case management and services; housing placements; and progress for housing retention. The HMIS includes a focus on Outcomes Management that sets and measures milestones and target achievements of clients and program performance.

Housing Stability Plans are tracked in a Homeless Management Information System (HMIS) along with the date of completion. Case managers complete a Monthly Update with the family to assess progress towards achieving the goals defined in the Housing Stability Plan. All services must be tracked and information is provided to families in HMIS with the goal of the individuals achieving housing stability and sustainability upon exit from the program. Exit destination information is also collected. Accordingly, the project meets the HMIS requirements.

In sum, based on the above-noted information, which is additionally explained in more detail in the documents from LAHSA cited in the Reference section to this document, the project meets the requirements set forth in Government Code Section 65662.

#### **4. The Project is in a Qualified Location Under AB 1197**

AB 1197 requires that the site be located in "either a mixed-use or nonresidential zone permitting multifamily uses or infill site..." (PRC § 21080.27(a)(2).) The project is considered an infill site because the site has been developed with, and its perimeter is surrounded by, qualified urban uses.

The project site is a City of Los Angeles, County of Los Angeles, and Southern California Edison owned property, approximately 42,900 sf in size. The project site is surrounded by qualified urban uses, specifically public institutional uses, the Eagle Rock Park is across Figueroa Street to the west of the project site and the Ventura (134) Freeway and associated uses are located to the north, east, and south of the project site. At least 75% of the perimeter of the parcel is surrounded by qualified urban uses. both of which are considered a public institutional use. Therefore, the

parcel meets the definition of infill site. (City of Los Angeles Department of City Planning, 2021) Therefore, the project parcel and site are surrounded by urban uses and is considered a qualified location under AB 1197.

#### **5. The Project Involves Qualified Funding Under AB 1197**

AB 1197 (Public Resources Code Section 21080.27(a)(2)(A)-(D) exempt emergency shelter projects from CEQA which have at least a portion of the funding from qualified sources. The project is funded, at least in part, through State of California Homeless Housing, Assistance and Prevention Program (HHAP) and Coronavirus Relief Fund (CRF) for the improvements. The City also has determined that the project is a homeless shelter project that would qualify for the other homeless shelter funding sources identified in AB 1197, and that those funds may be applied to this project if such funding becomes available, which further qualifies this project for the exemption under AB 1197. Because these funding sources are qualified funding sources under Public Resources Code Section 21080.27(a)(2)(A), the funding requirement is met.

#### **6. The City's Actions Qualify under AB 1197 as Actions in Furtherance of Providing Emergency Shelters in the City of Los Angeles**

AB 1197 (Public Resources Code Section 21080.27(b)(1)), exempts from CEQA "any activity approved by or carried out by the City of Los Angeles in furtherance of providing emergency shelters or supportive housing in the City of Los Angeles." The project includes the construction of a new homeless shelter site that includes tiny homes and operating an emergency shelter, as described above, which is located in the City of Los Angeles. The City will provide funding and enter into contracts with a qualified service provider and/or LAHSA, to lease and operate the emergency shelter. Therefore, the City's actions are in furtherance of providing emergency shelters in the City of Los Angeles, and qualify for exemption from CEQA under AB 1197.

#### **7. AB 1197 Conclusion**

Based on the above-noted information, the project is exempt from CEQA pursuant to Public Resources Code Section 21080.27.

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**ATTACHMENT 4**  
**HISTORIC HIGHLAND PARK NEIGHBORHOOD**  
**COUNCIL**

Post Office Box 50791  
Los Angeles, CA 90050  
<http://www.highlandparknc.com>  
Certified as NC #33 May 28, 2002

**CITY OF LOS**  
**ANGELES**

CALIFORNIA



**DEPARTMENT OF NEIGHBORHOOD**  
**EMPOWERMENT**

200 N. Spring St. Ste.2005  
Los Angeles, CA 90012  
Telephone: (213) 978-1551

**COMMITTEE CHAIRS**

Budget & Finance	Emily Aldrich
Executive	Estrella Sainburg
Land Use Co-Chair	Mary Allison
Land Use Co-Chair	Brendan Cronshaw
Outreach Co-Chair	Jeannie Park
Outreach Co-Chair	Renee Garcia
Rules	Nicholas Pisca
Public Safety	MaryLeigh Roohan
Sustainability	Emily Spokes
Youth and Education	Robert Diaz
(ad-hoc)	
Elections (ad-hoc)	Duncan Gregory
Housing, Renters, and	
Homelessness (ad-hoc)	Sasha Rappaport

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First Vice President	Nicholas Pisca
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**DIRECTORS AT LARGE**

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# Historic Highland Park Neighborhood Council

## COMMUNITY IMPACT STATEMENT

March 4th, 2021

Attn: Council President Nury Martinez, Councilmember Mark Ridley-thomas, Councilmember Kevin De Leon, Councilmember Monica Rodriguez

From: Historic Highland Park Neighborhood Council

RE: Support for 7541 North Figueroa / Arroyo Drive Unused Section (Apn 5492 021 900 Adjacent) / Temporary Homeless Housing ([CF 19-0774-S1](#))

Dear Los Angeles City Councilmembers,

The Historic Highland Park Neighborhood Council supports this [Motion](#) [Exhibit 1] proposed by Council Member Kevin de León of Council District 14 to provide temporary homeless housing for Highland Park and Eagle Rock.

Due to the urgency to provide housing regarding the increase in the unhoused population throughout Los Angeles, CD 14 and in North East Los Angeles in particular, this Motion requests that any available city-owned land be considered for homeless housing. Two locations have been identified that can provide temporary housing to the homeless of Eagle Rock and Highland Park.

This Motion requests:

- that the Bureau of Engineering, CLA and CAO, Dept of Recreation and Parks initiate the design process for temporary homeless housing on the parking lot located at 7541 N. Figueroa Street, and the unused section of Arroyo Drive located near Assessor Parcel Number 5492 021 900;
- that the CAO and Dept. of Recreation and Parks executive any agreements with SoCal Edison and the County of Los Angeles for 7541 N. Figueroa St. to begin the process of construction of temporary homeless housing;
- that the Dept of Recreation and Parks hear the matter within 30 days for consideration to approve usage of the N. Figueroa parking lot for temporary homeless housing;
- that priority for all units will be given to unhoused individuals in CD 14 starting with the neighborhoods of Eagle Rock and Highland Park, that LAHSA be instructed that unhoused individuals in Eagle Rock and Highland Park be given right of first refusal for the new units to be constructed at both sites; and
- that the CAO identify the necessary funding to construct temporary homeless housing on the aforementioned sites.

The Historic Highland Park Neighborhood Council Vote: YES 18 NO 0 ABSTAIN 0

Sincerely,

A handwritten signature in black ink, appearing to read 'Estrella Sainburg', written over a horizontal line.

Estrella Sainburg

President,

Historic Highland Park Neighborhood Council

MOTION **HOMELESSNESS AND POVERTY**

The city's current homelessness crisis demands an "all hands on deck" approach. Currently, the city is spending tens of millions of dollars on emergency response and sanitation services to address the homelessness crisis. In order to solve this problem, the city must use all available land to house unhoused individuals.

Council District 14 has the largest concentration of unhoused individuals of any City Council District. In fact, Council District 14 alone is home to more unhoused individuals than in the entire City of San Jose or the City of San Diego. Due to the large number of unhoused people within the district, all available properties must be used to house our unhoused constituents. In Northeast Los Angeles, two locations have been identified that can provide temporary housing to the homeless of Eagle Rock and Highland Park.

I THEREFORE MOVE that the Bureau of Engineering, in coordination with the City Administrative Officer, Chief Legislative Analyst, and Department of Recreation and Parks be instructed to initiate the design process for temporary homeless housing on the parking lot located at 7541 N. Figueroa Street as well as the unused section of Arroyo Drive located adjacent to Assessor Parcel Number 5492021900.

I FURTHER MOVE that the City Administrative Officer and the Department of Recreation and Parks be authorized to execute any agreements with SoCal Edison and the County of Los Angeles for the property located at 7541 N. Figueroa Street in order to effectuate the construction of temporary homeless housing.

I FURTHER MOVE that the Board of Recreation and Parks Commissioners be requested to hear this matter within 30 days for consideration of approval of the usage of the parking lot at 7541 N. Figueroa Street for temporary interim housing for people experiencing homelessness.

I FURTHER MOVE that upon completion of construction, priority for all units shall be given to unhoused individuals in Council District 14, starting with the neighborhoods that each site is located within;

I FURTHER MOVE that the City Administrative Officer and the Housing & Community Investment Department be instructed to modify any necessary contracts with the Los Angeles Homeless Services Authority to ensure that homeless individuals in Eagle Rock and Highland Park are given right of first refusal for the new units to be constructed at both sites.

I FURTHER MOVE that the City Administrative Officer be instructed to identify the necessary funding to construct temporary homeless housing on the aforementioned sites.

PRESENTED BY

SECONDED BY



\_\_\_\_\_  
KEVIN DE LEÓN  
Councilmember, 14<sup>th</sup> District



FEB 02 2021



**EAGLE ROCK  
NEIGHBORHOOD COUNCIL**

**Executive Committee**

Jesse Saucedo, President  
Richard Loew, Vice President  
Sylvia Denlinger, Treasurer  
Andrew Jacobs, Communications  
Lisa Karahalios, Secretary

**CITY OF  
LOS ANGELES  
CALIFORNIA**



P.O. Box 41652  
Los Angeles, CA 90041

[www.ernc.la](http://www.ernc.la)  
[info@ernc.la](mailto:info@ernc.la)

March 2, 2021

Los Angeles City Council  
200 N. Spring St.  
Los Angeles, CA 90012

**RE: 7541 NORTH FIGUEROA / ARROYO DRIVE UNUSED SECTION (APN 5492 021 900  
ADJACENT) / TEMPORARY HOMELESS HOUSING (CF 19-0774-S1)**

On March 2, 2021, in a Brown Act noticed public meeting was held with a quorum of 13 board members present and that by a vote of 13 yes, 0 no, the Eagle Rock Neighborhood Council (ERNC) adopted the following Community Impact Statement concerning CF 19-0774-S1.

The Eagle Rock Neighborhood Council supports this [Motion](#).

Due to the urgency to provide housing due to the increase in the unhoused population throughout Los Angeles, CD 14 and in North East Los Angeles, this Motion requests that any available city-owned land be considered for homeless housing. Two locations have been identified that can provide temporary housing to the homeless of Eagle Rock and Highland Park.

This Motion requests:

- that the Bureau of Engineering, CLA and CAO, Dept of Recreation and Parks initiate the design process for temporary homeless housing on the parking lot located at 7541 N. Figueroa Street, and the unused section of Arroyo Drive located near Assessor Parcel Number 5492 021 900;
- that the CAO and Dept. of Recreation and Parks execute any agreements with SoCal Edison and the County of Los Angeles for 7541 N. Figueroa St. to begin the process of construction of temporary homeless housing;
- that the Dept of Recreation and Parks hear the matter within 30 days for consideration to approve usage of the N. Figueroa parking lot for temporary homeless housing;
- that priority for all units will be given to unhoused individuals in CD 14 starting with the neighborhoods of Eagle Rock and Highland Park, that LAHSA be instructed that unhoused

individuals in Eagle Rock and Highland Park be given right of first refusal for the new units to be constructed at both sites; and

- that the CAO identify the necessary funding to construct temporary homeless housing on the aforementioned sites.

Sincerely,

*Jesse Saucedo*

Jesse Saucedo, President  
Eagle Rock Neighborhood Council (ERNC)

## DECLARATION OF LOCAL EMERGENCY

**WHEREAS**, Section 231(i) of the Los Angeles City Charter and Ch. 3, Section 8.27 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency as a result of any occurrence which, by reason of its magnitude, is or is likely to become beyond the control of the normal services, personnel, equipment, and facilities of the regularly constituted branches and departments of City government; and

**WHEREAS**, the City of Los Angeles has at any given time approximately 41,980 people experiencing homelessness Citywide; and

**WHEREAS**, the number of unhoused people in the City of Los Angeles has increased dramatically in recent years, nearly doubling in the past decade, with the number of unhoused families increasing by 238 percent since 2007; and

**WHEREAS**, the City of Los Angeles represents 9.6 percent of the State of California's population but 25 percent of the State's unsheltered population, and the City represents only 1.2 percent of the total United States population but 7.2 percent of the United States population of people experiencing homelessness; and

**WHEREAS**, as a percentage of its population, the number of unsheltered people in the City of Los Angeles is approximately 18 times higher than the number in New York City and 14 times higher than the number in Chicago; and

**WHEREAS**, there are more people currently experiencing homelessness in the City of Los Angeles than were displaced by Hurricane Harvey in Houston (30,000) or the 1994 Northridge Earthquake (20,000); and

**WHEREAS**, homelessness has disproportionately impacted Black, Indigenous and Immigrant Angelenos. Black people comprise only 8 percent of the population of the City of Los Angeles but, in the most recent homelessness count, accounted for 33 percent or more of people experiencing homelessness; and

**WHEREAS**, homelessness has increased dramatically and disproportionately among Hispanic and Latino Angelenos during the COVID-19 pandemic. The share of the population of people experiencing homelessness who are Hispanic or Latino increased by 30 percent between 2020 and 2022 and now constitute 42 percent of unhoused individuals. Black and Brown Angelenos comprise 75 percent of people experiencing homelessness; and

**WHEREAS**, the homelessness crisis has had unacceptable consequences for Angelenos, including a significant death toll that has rapidly increased since the start of the COVID-19 pandemic. The Los Angeles County Department of Public Health has reported an average of over 5 deaths per day of unhoused persons as of March 2021, a 200 percent increase in the death rate of persons experiencing homelessness over the past decade and a 56 percent increase over just one year prior; and

**WHEREAS**, women now comprise about a third of people experiencing homelessness and at least 60 percent of those women have experienced violence, and more than a third of LGBTQ+ women experiencing homelessness have experienced sexual assault; and

**WHEREAS**, a disproportionate share of youth experiencing homeless identify as LGBTQ+ and lack adequate access to resources; and

**WHEREAS**, the murder rate for people experiencing homeless is at the highest recorded levels, and increased by 47 percent in 2021 alone; and

**WHEREAS**, severe overcrowding in Los Angeles has also led to increased deaths from COVID-19. In neighborhoods with 40 percent overcrowding as compared to a national average of 3 percent, residents are 11 times more likely to die because of COVID-19; and

**WHEREAS**, shelter and housing is particularly important during these coming winter months when people experiencing homelessness in the City are likely to face heightened exposure and dangers from living outdoors, and heightened dangers from the combination of COVID-19, flu outbreak and respiratory syncytial virus (RSV). It is projected that the City will face an acute shortage of winter homeless shelters through March 2023, with fewer than half the number of shelter sites available as in the winter of 2021-2022 and nearly two-thirds fewer shelter beds; and

**WHEREAS**, the City's eviction moratorium, which has protected many Angelenos from falling into homelessness, ends concurrently with the end of the City's State of Local Emergency regarding the COVID-19 pandemic on February 1, 2023; and

**WHEREAS**, the State of California's COVID-19 State of Emergency, which has provided resources to keep many Angelenos from falling into homelessness, ends in February of 2023, thus requiring immediate action in order to create replacement and additional housing and shelter, and in order to support the necessary infrastructure and laws required to protect and provide that shelter and housing; and

**WHEREAS**, people experiencing homelessness suffer disproportionately from mental and physical health ailments, the treatment of which has strained the City's ability to provide appropriate shelter and housing and which require assistance from the County

Health Department to provide the necessary public services. Specifically, it is estimated that 47 percent of unsheltered people in the City of Los Angeles are affected by a health condition, 46 percent are affected by substance abuse, 34 percent are affected by a serious mental illness, 29 percent are affected by physical disabilities, 17 percent are affected by post-traumatic stress disorder, 7 percent are affected by developmental disabilities, and 6 percent are affected by traumatic brain injuries. Recent studies differ on the exact percentages but dramatic increases over time are prevalent in all of the data. The prevalence of extreme need significantly stress the City's public services; and

**WHEREAS**, notwithstanding that the State of California has enacted a CARE Court to address the crisis of untreated mental illness, the beds and necessary access to acute and subacute care is in development and steps must be taken in the interim to provide increased access to care; and

**WHEREAS**, the homelessness crisis has strained the City's public safety resources. Among other things, occurrences of fires related to homelessness have nearly tripled between 2018 and 2021, averaging 24 fires a day in the first quarter of 2021, and now constitute a majority of all fires to which the Los Angeles Fire Department responds; and

**WHEREAS**, paramedic calls to address the crisis on our streets and in our other public spaces are increasing at alarming rates and unhoused residents are 19 times more likely to require an emergency room transport by paramedics than housed residents; and

**WHEREAS**, the homelessness crisis confronting Los Angeles has grown both incrementally and exponentially, leading to death, illness, and deplorable living conditions even worse than those that created emergencies due to persistent and worsening conditions from prison overcrowding, deterioration in water quality, or fire risk due to climate change; and

**WHEREAS**, the conditions in December 2022 are even more dire than when Mayor Bradley declared a local emergency due to the upcoming winter weather and its effects on the people experiencing homelessness in 1987; and

**WHEREAS**, the displacement of the number of people living on the streets of the City of Los Angeles today is a daily recurring emergency, empowering the Mayor to declare a state of emergency, no less than if the emergency was caused by an earthquake, fire, or flood; and

**WHEREAS**, the City's ability to mobilize local resources, coordinate interagency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and Federal governments will be critical to successfully responding to this homelessness crisis; and

**WHEREAS**, during the pendency of the existence of a local emergency, the Los Angeles City Council shall retain its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

**WHEREAS**, during the COVID-19 pandemic the City Council created the COVID-19 Homelessness Roadmap and committed the funding and resources needed to produce 6700 housing options in 18 months; and

**WHEREAS**, the City currently has 14,475 interim housing beds and the City Council continues to prioritize the building of interim and permanent supporting housing and yet need outpaces demand; and

**WHEREAS**, the City projects it will soon have a total of 12,908 supportive and affordable units, of which 3,861 have been completed already, 5,171 are currently under construction, and 3,876 are in pre-development; and

**WHEREAS**, notwithstanding that Council has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, an emergency declaration is necessary to mobilize resources, save lives, and provide for the public health, welfare, and safety of all; and

**WHEREAS**, the City of Los Angeles has responded to the rapid increase in its homeless population with unprecedented investments into homelessness solutions, including a nearly \$1.2 billion commitment in the 2022-2023 City budget for the construction of thousands of units of supportive housing, the expansion of bridge housing, and the hiring of professionals to address the homelessness crisis and, notwithstanding these efforts, the number of those experiencing homelessness in the City continues to increase and outstrip the resources and services that the City has provided; and

**WHEREAS**, the magnitude of loss of life, the persistent and disproportionate impact of the COVID-19 pandemic, and the persistent discriminatory impacts of a lack of housing warrant and necessitate that I declare the existence of a local emergency; and

**WHEREAS**, the benefits of this emergency declaration, coupled with past and future actions by the Los Angeles City Council to address the homelessness crisis, will help ensure that this local emergency will be of a temporary nature;

**NOW, THEREFORE**, I hereby declare the existence of a local emergency and direct all Divisions of the Emergency Operations Organization (EOO) and all other City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles.

**I REQUEST**, that the City Council adopt resolutions pursuant to the Los Angeles Administrative Code Sections 10.1.1, 10.2.1, 10.5(a)(8), and 10.5.5 to expedite the procurement and contracting process for materials, equipment, and services necessary to respond rapidly to the homelessness crisis.

**I DIRECT** that, as Director of the EOO, I shall coordinate Citywide planning and response with respect to unsheltered individuals in conjunction with the City Administrative Officer, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department and any and all necessary departments and agencies.

**I FURTHER DIRECT** that the City coordinate its efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

**I FURTHER DIRECT**, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

**I FURTHER DIRECT** that this Emergency Declaration sunset in six months subject to being renewed. The setting of a specific time frame allows for actions to be taken to make permanent, necessary structural changes.

**I FURTHER DIRECT** that all relevant City departments and agencies compile and deliver to the Mayor information about the specific and necessary resources and support that the

City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

**I THEREFORE DIRECT** that the Declaration of Local Emergency shall take effect immediately and that notice shall be given of said Declaration through the most feasible means.



---

Karen Bass, MAYOR

Dated: December 12, 2022  
at Los Angeles, California  
Time: 9:00 a.m.

Filed with the City Clerk  
Date: December 12, 2022  
Time: 9:05 a.m.  
By: *Pat J. Luth*





KAREN BASS  
MAYOR

## **DECLARATION OF LOCAL HOUSING AND HOMELESSNESS EMERGENCY**

WHEREAS, Section 231(i) of the Los Angeles City Charter and Section 8.33 of the Los Angeles Administrative Code provide that the Mayor of the City of Los Angeles has the authority to declare the existence of a local emergency due to the existence of a critical shortage of local affordable housing and/or an emergency on homelessness; and

WHEREAS, on December 12, 2022, I declared the existence of a local emergency on homelessness with a sunset of six months subject to renewal. The City Council renewed the declaration of emergency and established a new sunset date of July 9, 2023; and

WHEREAS, although significant progress has been made since I declared the homelessness emergency in December of last year, the City still faces a critical shortage of local affordable housing, and the number of individuals unhoused and unsheltered remain far too high; and

WHEREAS, the City still finds itself in an emergency because most if not all of the concerns articulated in the recitals in my December declaration are true today; and

WHEREAS, the unhoused population in the City is greater than two times the total number of interim beds, as established in the annual Homeless Inventory Count submitted to the federal Department of Housing and Urban Development. This alone is sufficient to authorize my declaration of this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, the City's housing supply is projected to be at least 40 percent below its annual housing production goals as established in the Housing Element approved by the State Department of Housing and Community Development and reported in the City Planning Department's quarterly Housing Production Report. This is yet another independent basis for me to declare this local housing and homelessness emergency under Section 8.33 of the Los Angeles Administrative Code; and

WHEREAS, declaring this emergency will enable the City to continue to mobilize local resources, coordinate inter-agency response, accelerate procurement of housing units, use mutual aid, and seek assistance and potential reimbursement by the State and

Federal governments - all critical to the ongoing efforts to respond forcefully and successfully to this housing and homelessness crisis; and

WHEREAS, because current conditions remain consistent with those in existence during the pendency of the local emergency I declared in December of last year, the Los Angeles City Council retains its full authority to consider a variety of City ordinances to codify the measures necessary to address this homelessness crisis; and

WHEREAS, although the City has been and is acting with urgency, including implementing a roadmap to house thousands of Angelenos and building an unprecedented number of supportive housing units and shelters, this emergency declaration is necessary to continue to mobilize resources, save lives, and provide for the public health, welfare, and safety of all;

NOW, THEREFORE, I hereby declare the existence of a local emergency on affordable housing and homelessness and direct all City Departments to take necessary steps for the protection of life, health and safety in the City of Los Angeles. The Executive Directives issued by me in response to the original declaration of emergency and its renewal shall remain in full force and effect through the pendency of this declaration.

I DIRECT that, as authorized under Section 8.33 of the Los Angeles Administrative Code, I shall coordinate citywide planning and respond with respect to unsheltered or unhoused individuals in conjunction with the City Administrative Office, Los Angeles Homeless Services Authority, Los Angeles City Housing Department, Los Angeles City Planning Department, and all other necessary departments and agencies. I shall also coordinate the City's efforts to address this declared emergency with the County of Los Angeles, the State of California, and the federal government.

I FURTHER DIRECT, that the continuing state of emergency shall be regularly evaluated, in coordination with City Council, by reference to key performance indicators of progress in addressing the emergency, including, but not limited to:

- Decrease in the number and size of encampments;
- Regulatory relief from other jurisdictions and within Los Angeles City agencies to create flexibility to address the crisis;
- Relaxation in the restraints that limit the ability of the City's proprietary departments to create flexibility to address the crisis;
- Increased housing placements;
- Increased starts on new affordable housing options;
- An increase in temporary and permanent housing units;
- Increased outside aid through access to mental health and substance use beds;
- A decrease in the number of persons being evicted from existing housing units;
- A decrease in the number of persons falling into homelessness.

I FURTHER DIRECT that all relevant City departments and agencies continue to cooperate by compiling and delivering to the Mayor information about the specific and necessary resources and support that the City should request from Los Angeles County, the State of California and the Federal government to address this crisis.

I THEREFORE DIRECT that the Declaration of Local Emergency shall take effect immediately with respect to a critical shortage of local affordable housing and the homelessness crisis, and that notice shall be given of this Declaration through the most feasible means.



---

KAREN BASS  
Mayor

Dated at Los Angeles, California

Date: July 7th, 2023

Time: 5:14 p.m.

Filed with the City Clerk

Date: July 7, 2023

Time: 6:04 pm

By:    
Jul 07, 2023 6:04PM

**CITY OF LOS ANGELES**  
INTER-DEPARTMENTAL CORRESPONDENCE

0220-05151-0624

**Date:** December 5, 2024

**To:** Jimmy Kim, General Manager  
Department of Recreation And Parks

**Attn:** Darryl Ford, Superintendent of Planning and Construction  
Department of Recreation And Parks

**From:** Edwin Gipson II, Assistant City Administrative Officer  
Office of the City Administrative Officer

**Subject:** **REQUEST TO EXTEND A TINY HOME VILLAGE AT 7570 N. FIGUEROA ST.  
IN COUNCIL DISTRICT 14**

 Digitally signed by Edwin Gipson II  
Date: 2024.12.05 12:41:33 -08'00'

On June 18, 2020, the City and the County of Los Angeles entered into an agreement that became the basis of the COVID-19 Homelessness Roadmap. On June 3, 2021, the Council and Mayor approved the site owned by the Department of Recreation and Parks (RAP), located at 7570 N. Figueroa St. in Council District 14 for a Tiny Home Village, which provides 93 beds to the City's Roadmap agreement.

The Mayor declared a local emergency on December 12, 2022 (C.F. 22-1545), which aims to reduce the number of people experiencing homelessness citywide, approximately 45,252 based on the 2024 Point-in-Time Count. In an effort to support the local emergency, the Office of the City Administrative Officer requests to extend this site for one year and respectfully requests RAP to take any necessary actions or receive necessary approvals for this extension. The site information is as follows:

7570 N. Figueroa St.  
Service Provider: Union Station Homeless Services  
Bed Count: 93  
Structure type: Tiny Homes  
Expiration date: February 16, 2025  
Extension request: 1 year

Thank you for your assistance with this matter. If you have any questions about this request, please contact Michael Zambrano, Administrative Analyst, at michael.zambrano@lacity.org, or Kendra Leal, Chief Administrative Analyst, at kendra.leal@lacity.org.

**cc:** Meghan Luera, Senior Management Analyst II, RAP